

Memorandum

To: Savannah Richards, Project Manager, Voluntary Remediation & Brownfields Program, Ground Water Quality Bureau, New Mexico Environment Department

CC: Emily Jimenez, US EPA Region 6 Project Officer; Rebecca Cook, Brownfields Program Coordination, New Mexico Environment Department; Sheila Hudman, Village of Santa Clara

Subject: Section 106 Consultation for Proposed Brownfields Cleanup within Buildings 54, 59, 67, 70, and 149 at Fort Bayard near the Village of Santa Clara, Grant County, New Mexico

From: Kirsten Johnson, Senior Architectural Historian

Date: March 14, 2023

1. Introduction

The New Mexico Environment Department (NMED) proposes Brownfields cleanup within Buildings 54, 59, 67, 70, and 149 (project or undertaking) at Fort Bayard near the Village of Santa Clara in Grant County, New Mexico (Appendix A, **Figure 1**). Because the project will be funded by a Brownfield Cleanup Grant provided by the U.S. Environmental Protection Agency (EPA) Region 6, the EPA is the lead federal agency responsible for compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (54 United States Code 300101 et seq.), which requires federal agencies to take into account the effects of their activities and programs on historic properties, and its implementing regulations in 36 Code of Federal Regulations (CFR) Part 800. The purpose of this memorandum is to provide necessary information for compliance with Section 106, including a description of the undertaking and the Area of Potential Effects (APE), the methodology used to identify and evaluate historic properties within the APE, a description of the affected historic properties, and an assessment of potential effects resulting from the undertaking.

1.1 Project Location

Fort Bayard is proximate to 100 Calle El Centro, east of Silver City and directly north of the Village of Santa Clara in southwestern New Mexico. Buildings 54 and 149 both face the former parade ground, and Buildings 59, 67, and 70 are within the former Nurses' Residential Area on a hill northwest of the parade ground (**Appendix A, Figure 2**). All five buildings are contributors to the Fort Bayard Historic District, which was listed in the National Register of Historic Places (NRHP) in 2002 (NRHP #02000726), designated a National Historic Landmark in 2004, and is listed in the New Mexico State Register of Cultural Properties.

1.2 Project Personnel

This study was conducted by cultural resources professionals who meet the Secretary of the Interior's Professional Qualifications Standards (36 CFR Part 61; 48 Federal Register 44738). Kirsten Johnson, M.A., Senior Architectural Historian, served as the Principal Investigator, and Trina Meiser, M.A., served as the lead verifier of this document.

2. Description of the Undertaking

The proposed project involves the clean-up and containment of lead-based paint (LBP)/lead-containing paint (LCP) and asbestos-containing material (ACM) within Buildings 54, 59, 67, 70, and 149. These abatement measures would allow the continued use of Building 54 as a museum and the rehabilitation of Buildings 59, 67, 70, and 149 for use as offices by the U.S. Forest Service under a lease agreement with the State of New Mexico and the Village of Santa Clara. The abatement measures within Buildings 59, 67, 70, and 149 would be conducted in coordination with the rehabilitation of the subject buildings.

ACM abatement would include removal, repair, and encapsulation. The proposed project is limited to the abatement of accessible ACM impacted by the scheduled rehabilitation activities. Although inaccessible ACM would remain within the walls and above hard deck ceilings, building occupants would be protected from exposure during normal operations of an office setting.

For the LBP/LCP, the remediation focuses on damaged paint, which would be stabilized by removing loose, flaking, and damaged LBP/LCP, allowing for surface preparation and repainting. New paint would encapsulate the remaining surfaces. During the surface preparation and repainting, the Occupational Safety and Health Administration Lead in Construction code and EPA disposal requirements would apply. Some lead hazardous waste would be generated and be managed in accordance with applicable regulations.

Procedures for the removal and/or stabilization of LBP/LCP from exterior stucco would involve either complete removal using full negative pre-session containment or manual scraping, sanding, or scrubbing. Windows, doors, and other wood surfaces would be manually scraped and sanded. Treatment of windows, doors, and heat registers (radiators) may require temporary removal to accommodate possible chemical paint removal methods to protect the subsurface.

Because all ACM and LCP would not be removed, an Asbestos and Lead Management Plan would be prepared. The plan would include periodic surveillance, communication of hazards, procedures not to disturb the materials, and procedures if the materials are disturbed or planned to be disturbed.

Specific project activities by building are discussed in the following sections.

2.1 Building 54 (Commanding Officer's Residence/Museum)

- Remove with appropriate abatement measures loose and flaking LCP and encapsulate with new paint. Surfaces to be treated include:
 - interior windows, radiators, wood trim, baseboards, molding, stair and fireplace components, doors, ceilings, and painted walls, and
 - exterior stucco, wood trim, rafters, framing, windows, and painted porch and balcony components.
- Remove ACM with appropriate abatement measures. ACM to be removed includes:
 - 9" x 9" green vinyl floor tile and associated black mastic in the third-story bathroom (Bath 4),
 - multi-layer floor linoleum floor tile with green flower mosaic pattern in north second-story bathroom (Bath 3),
 - multiple floor tile levels and sheet vinyl-covered counter in the west second-story bathroom (Bath 2),
 - white floor tile and leveling compound in the kitchen, and
 - hard block pipe insulations and pipe insulation debris in the crawl space. The removal of the ACM debris will require excavation of crawlspace soil (for planning purposes, removal of approximately 6 inches of surface soil is planned).

2.2 Building 59 (Nurses Recreational Building)

- Remove with appropriate abatement measures loose and flaking LBP and encapsulate with new paint. Surfaces to be treated include:
 - interior windows, doors, plaster walls, and ceilings, and
 - exterior windows, shutters, screens, stucco, fascia/soffit, and rafters.
- Remove ACM with appropriate abatement measures. ACM to be removed includes:
 - approximately 10 square feet of sheet vinyl on the kitchen countertops, and
 - hard block pipe insulations and pipe insulation debris in the crawl space. The removal of the ACM debris will require excavation of crawlspace soil (for planning purposes, removal of approximately 6 inches of surface soil is planned).

2.3 Building 67 (Nurses Dormitory)

- Remove with appropriate abatement measures loose and flaking LBP and encapsulate with new paint. Surfaces to be treated include:
 - interior windows, doors, walls, ceilings, and stairs, and
 - exterior windows, doors, porch components, porch floor, rafters, soffits, and fascia.
- Remove ACM with appropriate abatement measures. ACM to be removed includes:
 - approximately 750 square feet of tan, brown, and green 9" x 9" floor tile and associated mastic,
 - approximately 1,000 square feet of 12" x 12" tan floor tile,
 - hard block pipe insulations and pipe insulation debris in the crawl space. The removal of the ACM debris will require excavation of crawlspace soil (for planning purposes, removal of approximately 6 inches of surface soil is planned).

2.4 Building 70 (Head Nurse Residence)

- Remove with appropriate abatement measures loose and flaking LBP and encapsulate with new paint. Surfaces to be treated include:
 - interior windows, doors, plaster walls, and ceilings, and
 - exterior windows, doors, stucco, trim, rafters, soffits, and fascia.
- Remove ACM with appropriate abatement measures. ACM to be removed includes:
 - approximately 10 square feet of vinyl sheeting with ACM paper backing on the kitchen countertop,
 - assumed hard block pipe insulation and associated contaminated soil in the crawl space (140 linear feet and 30 cubic yards) (for planning purposes, removal of approximately 6 inches of surface soil is planned).

2.5 Building 149 (Yucca Lodge)

- Remove with appropriate abatement measures loose and flaking LBP and encapsulate with new paint. Surfaces to be treated include:
 - interior windows, doors, and stairwell components, and
 - exterior windows, doors, stucco, and porch components (railings and walls).

3. Area of Potential Effects

The APE is defined to address both direct and indirect impacts on historic properties. The APE is located within the Fort Bayard Historic District and accounts for potential indirect effects on the district as a whole but does not include the entire boundary of the district due to the project's scale. The APE is defined as the limits construction for the undertaking and encompasses the Parade Ground and 13 other Fort Bayard Historic District contributors, including the five subject buildings in the Project area and adjacent buildings, structures, and sites (**Appendix A, Figure 3**). The majority of the work will occur within the building interiors, and exterior alterations will be limited to remediation of damaged LBP/LCP on the exterior wall surfaces and trim. Therefore, it is unlikely that this undertaking will have indirect effects on other significant buildings or resources within direct view of five subject buildings. No exterior ground disturbance would be required for this undertaking.

4. Identification of Historic Properties

The Fort Bayard Historic District was listed in the NRHP at the state level of significance on July 7, 2002 (Appendix B). The district was listed under NRHP Criteria A, C, and D in the areas of Military, Exploration/Settlement, Health/Medicine, and Architecture, with the period of significance defined as 1866 to 1951. The U.S. Army established Fort Bayard in 1866, and many of the soldiers stationed there were African American, or Buffalo Soldiers, who protected settlers in nearby mining camps and participated in the Apache wars. In 1899, the Army converted Fort Bayard into its first tuberculosis sanatorium. The Army continued to operate the sanatorium until 1920, when it transferred Fort Bayard to the U.S. Public Health Service. Two years later, the Public Health Service transferred the fort to the U.S. Veterans Bureau, which replaced the original multiple ward system with a modern hospital. Fort Bayard continued to be operated by the Veterans Bureau as a hospital until 1965, when the federal government closed the hospital and transferred Fort Bayard to the State of

New Mexico. In 1975, the State of New Mexico transferred 14 acres to the U.S. Department of Veterans Affairs when the fort cemetery was designated a national cemetery (Kammer 2001:23).

The core of the historic district is centered on the old fort's parade grounds, which, along with fort's pattern of roadways, is indicative of the centralization exhibited by both military bases and sanatoriums in the early twentieth century. Buildings include residences, as well as administrative, support, and storage buildings that feature design elements of the Classical Revival, Colonial Revival, and Mission Revival architectural styles. The 704-acre district includes 70 contributing buildings, 10 contributing sites, and eight contributing structures (Kammer 2001:5).

The district is significant for its associations with early settlement of the region, as a nationally recognized tuberculosis sanatorium and hospital, and as a well-preserved example of planning patterns and architectural styles of building types associated with sanatorium construction in the early decades of the twentieth century, focusing on the post-1922 era when the hospital shifted from dispersed, open-air wards to a centralized sanatorium complex. Contributing historic sites, including foundations, rifle butt trenches and pits, and the hospital dump, contribute to the Fort Bayard Historic District under NRHP Criterion D (Kammer 2001:13, 17). Building interiors were not evaluated as part of the NRHP nomination.

4.1 Architectural Resources

The APE has been previously surveyed and evaluated for historic properties. The current study identified the Fort Bayard Historic District and 14 contributors within the APE (**Table 1**; see Appendix A, Figure 3). Five of those contributors are within the project area, including Building 54 (Commanding Officer's Residence / Museum), Building 59 (Nurses Recreational Building), Building 67 (Nurses Dormitory Building), Building 70 (Head Nurse Residence), and Building 149 (Yucca Lodge). Other resources within the APE include five buildings (three Officer's quarters and two storage buildings), two sites (former redwood water tank foundation and the Parade Ground), and two structures (a masonry reservoir and a steel water tank).

Table 1. Architectural Resources in the APE

| | Resource | Date | Eligibility Status | Effects Analysis |
|----|--|------|---|-------------------|
| 1 | Building 54 – Commanding Officer's Residence / Museum | 1910 | listed in the NRHP under Criteria A and C as a contributor to the Fort Bayard Historic District | No adverse effect |
| 2 | Building 59 – Nurses Recreational Building | 1918 | listed in the NRHP under Criteria A and C as a contributor to the Fort Bayard Historic District | No adverse effect |
| 3 | Building 67 –Nurses Dormitory Building | 1908 | listed in the NRHP under Criteria A and C as a contributor to the Fort Bayard Historic District | No adverse effect |
| 4 | Building 70 – Head Nurse Residence | 1908 | listed in the NRHP under Criteria A and C as a contributor to the Fort Bayard Historic District | No adverse effect |
| 5 | Building 149 – Yucca Lodge | 1909 | listed in the NRHP under Criteria A and C as a contributor to the Fort Bayard Historic District | No adverse effect |
| 6 | Building 25 – Officer's Quarters | 1910 | listed in the NRHP under Criteria A and C as a contributor to the Fort Bayard Historic District | No adverse effect |
| 7 | Building 27 – Officer's Quarters | 1910 | listed in the NRHP under Criteria A and C as a contributor to the Fort Bayard Historic District | No adverse effect |
| 8 | Building 28 – Officer's Quarters | 1910 | listed in the NRHP under Criteria A and C as a contributor to the Fort Bayard Historic District | No adverse effect |
| 9 | Building 383 – storage building | 1939 | listed in the NRHP under Criteria A and C as a contributor to the Fort Bayard Historic District | No adverse effect |
| 10 | Building 385 – storage building | 1939 | listed in the NRHP under Criteria A and C as a contributor to the Fort Bayard Historic District | No adverse effect |
| 11 | Site 65 – former redwood water tank foundation | 1920 | listed in the NRHP under Criterion D as a contributor to the Fort Bayard Historic District | No adverse effect |
| 12 | Structure 60 – masonry reservoir | 1903 | listed in the NRHP under Criteria A and C as a contributor to the Fort Bayard Historic District | No adverse effect |

| | Resource | Date | Eligibility Status | Effects Analysis |
|----|---------------------------------|------------|---|-------------------|
| 13 | Structure 64 – steel water tank | 1908 | listed in the NRHP under Criteria A and C as a contributor to the Fort Bayard Historic District | No adverse effect |
| 14 | Parade Ground | circa 1870 | listed in the NRHP under Criteria A and C as a contributor to the Fort Bayard Historic District | No adverse effect |

NOTES: Resources in bold are within the Project area.

*Designated as Building 26 on NRHP nomination (Kammer 2001)

5. Affected Historic Properties

5.1 Fort Bayard Historic District

Listed in the NRHP in 2002, the Fort Bayard Historic District is significant under NRHP Criteria A and C, with sites such as building remains, landscape details, and archaeological features contributing under Criterion D. A comparison of the map provided in the NRHP nomination and modern aerial photographs indicate at least two district contributors have been demolished since the district was listed. These buildings include a medical officer's residence (Building 50) and U.S. Veteran's Hospital No. 55 (Buildings 143-145), which were both constructed in 1922. The three-story hospital faced the southwest side of the Parade Ground and featured an H-shaped plan and a modern appearance with a flat roof and plain cornice molding. Aerial photographs indicate the residence was demolished between 2009 and 2011, and the hospital was demolished between 2014 and 2018.

The APE for this undertaking includes 14 contributors to the Fort Bayard Historic District. Seven contributors within the APE are within the core of the district, including:

- the Parade Ground;
- Building 149 (Yucca Lodge), which faces the northeast side of the Parade Ground;
- Buildings 25, 27, 28, and 54, which are within Officers' Row that faces the northwest side of the Parade Ground;
- and Building 385, storage building behind (northwest of) Buildings 27 and 28.

The Parade Ground was constructed circa 1870 and is a dominant landscape feature within the core of the district. It is one of only a few resources remaining that date to the military fort era. The rectangular parade ground measures approximately 400 feet wide and 600 feet long. A flagpole and a statue commemorating the fort's Buffalo Soldiers is located near the center of the rectangle with unpaved pathways leading from the center to the northeast, northwest, southeast, and southwest boundaries. The Parade Ground is covered with native grass, and trees are sporadically located along the pathways and the northwest perimeter of the Parade Ground opposite Officers' Row. An informal grove of deciduous and specimen conifer trees is located on the southwestern end of the Parade Grounds, in the vicinity of two adjacent, non-historic tennis courts (Kammer 2001:9).

Buildings 25, 27, and 28 were constructed in 1910 and are within a row of single-family residences initially occupied by U.S. Army officers and subsequently by physicians working at the hospital. All of these residences are three-story symmetrical buildings with Classical Revival-style details including hipped roofs with clay-tile roofing, cross gables and dormers; pebble-dash stucco exteriors; instances of both boxed and exposed rafters; broad, two-story porches with Doric columns; main entries with sidelights and transoms; and six-over-two-light double-hung wood sash windows.

Building 385 was constructed in 1939 and is a utilitarian storage building with a rectangular plan and a sheet metal roof. Buildings 54 and 149 are within the project area and are described in detail in the following sections.

The other seven contributors are within the former Nurses' Residential Area on a hill northwest of the Parade Ground. The six contributors include:

- Building 59 (Nurses Recreational Building),
- Building 67 (Nurses Dormitory Building),

- Building 70 (Head Nurse Residence),
- Building 385 (storage building),
- Site 65 (former redwood water tank foundation),
- Structure 60 (masonry reservoir), and
- Structure 64 (steel water tank).

Buildings 59, 67, and 70 are within the project area and are described in detail in the following sections. Building 385 was constructed in 1939 and is a utilitarian storage building with a rectangular plan and a sheet metal roof. The site and the two structures are associated with Fort Bayard's water system.

5.1.1 Building 54 – Commanding Officer's Residence / Museum

Building 54 was constructed in 1910 and is a three-story Classical Revival-style building with a full basement (**Photograph 1**). The brick building faces southeast toward the Parade Ground and has an L-shaped plan composed of the main block with a cross hip on its rear (northwest) elevation. A two-story porch is the main feature along the full width of its façade, which wraps around the northeast and southwest elevations. The hipped Spanish tile roof features wide eaves, ornate rafter tails, projecting decorative beams, and two interior, stucco-clad chimneys. Hipped dormers are present on all four elevations. The exterior walls are clad with pebble dash stucco. Windows are primarily six-over-two-light double-hung wood sash units with concrete sills. Some dormer windows are four-over-one-light double-hung wood sash units; the rear elevation features a ribbon of small, one-light, wood-framed casement units; and basement egress windows are one- and two-light wood-framed units with concrete wells. The primary entrance to the building is a double entry, paneled and glazed wood door with sidelights. Secondary entrances are single-entry wood paneled and glazed doors within the basement and first story, and a narrow, double-entry paneled and glazed door with exterior wood-framed screen door on the second story.



Photograph 1. Façade view of Building 54, looking northwest.

The full-width, two-story front porch features picketed skirting and a flat roof with wide eaves, ornate rafter tails, and projecting decorative beams. The five bays on the façade and the two bays that wrap around the northeast and southwest elevations are separated by wood columns with inset panels. The first story of the porch is enclosed with wood-framed screened windows above a railing composed of vertical wood spindles. The second story includes wood decking and a wood railing with a geometric pattern. The central bay in the lower level of the façade provides access to the porch and is composed of a wood-framed double-entry screen door accessed by

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a non-historic staircase. Access to the porch on the side elevations consists of single-entry wood-framed screen doors on the rear (northwest) elevations (**Photographs 2 and 3**). A small, screened porch on the rear (northwest) elevation of the building features a hipped roof and is elevated to shade a basement entrance accessed by a below-grade concrete staircase with metal pole railings (**Photograph 4**). A non-historic accessibility ramp has been constructed adjacent to the northeast elevation of the rear porch.



Photograph 2. View of the northeast elevation of Building 54, looking southwest.



Photograph 3. Oblique view of the rear (northwest) and southwest elevations of Building 54, looking northeast.



Photograph 4. View of the rear (northwest) elevation of Building 54, looking southeast.

Exterior character-defining features include:

- Stucco exterior cladding.
- Hipped roof with dormers, clay tile cladding, wide overhang, ornate decorative rafter tails, and projecting decorative beams.
- Stucco-clad chimneys.
- Two-story porch with Doric columns.
- Wood decking and wood railing with geometric pattern on the second story of the porch.
- Rear entry porch.
- Wood-framed double-hung, casement, and egress windows.
- Wood interior and exterior doors; sidelights and transoms.

Prior alterations to the exterior of the building include the replacement of the access staircase on the façade, the installation of the accessibility ramp on the rear elevation, minor alterations to the rear entry door, and the infill of an egress window on the southwest elevation with plywood. All exterior alterations occurred after the Fort Bayard Historic District's period of significance.

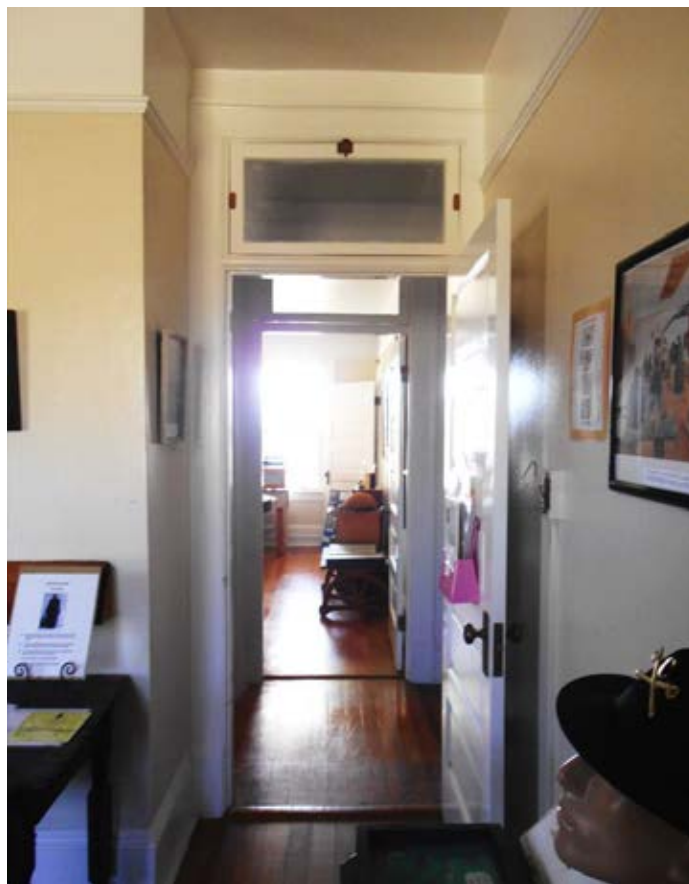
Building 54 was constructed as the Commanding Officer's Residence, subsequently housed the Commanding Doctor, and is currently in use as the Fort Bayard Museum. Interior character-defining features include:

- Original interior materials, including plastered walls and ceilings and wood flooring, molding, baseboards, single-entry wood paneled doors with transoms, and built-in cabinetry (**Photographs 5 and 6**).
- Central and rear staircases, including newel posts, treads, risers, and landings (**Photograph 7**).
- Fireplaces (**Photograph 8**).

Secondary features that contribute to the significance of the interior, but are not necessarily character-defining, include the sink in the first-floor restroom and the sink and tub in the third-floor restroom. Prior alterations include replacement cabinetry, countertops, flooring, and plumbing fixtures in the remodeled kitchen, and flooring and replacement cabinetry in the restrooms. All interior alterations occurred after the Fort Bayard Historic District's period of significance.



Photograph 5. Interior features within the dining room of Building 54, looking southeast.



Photograph 6. Interior door with transom, Building 54, looking northwest.



Photograph 7. View of the central staircase within Building 54, looking northwest.



Photograph 8. Fireplace within the interior of Building 54, looking northwest.

5.1.2 Building 59 – Nurses Recreational Building

Building 59 was constructed in 1918 and is a one-story vernacular building with a partial basement (**Photographs 9-11**). The brick building faces southwest and has a rectangular plan composed of a side-gabled core flanked by hip-roofed wings. The roof features exposed rafter tails, two stucco-clad exterior chimneys, and three metal ventilators along the ridgeline. The roof is clad with non-historic sheet metal and the exterior walls are covered with stucco. All windows and exterior doors have been covered with painted plywood. The windows beneath the plywood include six-over-six, double-hung, wood-sash units arranged singly, in pairs, or in ribbons of three, and six-light, wood-framed awning windows arranged singly as basement egress and in a ribbon of three on the façade (**Photographs 12 and 13**). All windows except the egress windows feature stucco-clad brick sills. Exterior doors consist of double-entry, wood paneled and glazed doors with four-light transoms (**Photograph 14**).

The façade of the side-gabled core features a centered entrance with a shed-roofed entry porch flanked by double-hung windows arranged singly and in ribbons of three. The façade of the northwest wing includes a ribbon of three awning windows, and the façade of the southeast wing is an open porch with wood supports, railings, and decking. The secondary entrance is shaded by the southeastern porch wing and faces southeast. Exterior access to the partial basement is through a double-entry door below the porch on the southwest elevation.

Exterior character-defining features include:

- Stucco exterior cladding and stucco-clad chimneys.
- Core side-gabled roof with hip-roofed wings and exposed rafter tails.
- Shed-roofed entry porch with concrete landing.
- Full-width porch on southeast elevation with wood railing and deck.
- Wood-framed double-hung and awning windows with concrete sills.
- Original exterior doors and transoms.

Historic drawings indicate that the primary entrance was originally located on the west end of the main block but was moved to its current location by 1951. Other prior alterations to the exterior of the building appear to have been completed after the Fort Bayard Historic District's period of significance and include modifications to the concrete stoop and railings of the shed-roofed entry porch; replacement of the roof cladding material; new concrete access stairs on the southeast elevation; and the concealment of the windows and doors with plywood.



Photograph 9. Oblique view of the façade and northwest elevation of Building 59, looking northeast.



Photograph 10. Oblique view of the rear (northeast) and northwest elevations of Building 59, looking southeast.



Photograph 11. Oblique view of the southeast and rear (northeast) elevations of Building 59, looking southwest.



Photograph 12. Interior view of double-hung windows covered with plywood on the exterior, Building 59, looking southeast.



Photograph 13. Interior view of awning windows covered with plywood on the exterior, Building 59, looking southwest.



Photograph 14. Interior view of exterior door, Building 59, looking southeast.

Building 59 was constructed as the Nurses Recreation Building (also known as the Red Cross House) but was subsequently used as additional housing. The building is currently vacant. Interior character-defining features include:

- Double-loaded hallways with centrally located entrance hall and parlor (**Photograph 15**; see Photograph 14).
- Interior single-entry wood paneled doors with or without transoms (**Photograph 16**).
- Interior arched openings (see Photograph 15).
- Interior materials, including plastered walls and ceilings and wood flooring, molding, and baseboards (see Photograph 15).
- Parlor fireplace with brick hearth and dentilled mantle centered on north wall (**Photograph 17**).

Prior alterations include the renovation of the building from its original recreational use to a residential unit prior to 1951. Historic-period renovations included the addition of interior partition walls to create bedrooms; the installation of vanity sinks in the bedrooms; the relocation of the kitchen from the northwest wing to the building core; and enlargement of the restroom. The kitchen and bathroom were remodeled with replacement cabinetry, countertops, plumbing fixtures, and flooring after the district's period of significance.



Photograph 15. Interior view of Resource 59, looking northwest.



Photograph 16. View of interior door within Building 59, looking southeast.



Photograph 17. View of parlor fireplace, looking northeast.

5.1.3 Building 67 – Nurses Dormitory Building

Building 67 was constructed in 1908 and is a two-story brick building with Italian Renaissance-style details and a partial basement (**Photographs 18-21**). The brick building faces southeast and has a U-shaped plan composed of a hip-roofed core with projecting, hip-roofed wings attached to the north and south ends of its rear elevation. The Spanish tile roofs feature wide overhangs, ornate decorative rafter tails, and projecting decorative beams. The façade features a full width, inset, two-story porch, and the exterior walls are clad with stucco. All the egress and first-story windows and most first-story exterior doors have been covered with painted plywood. Windows include six-over-six, double-hung, wood sash units and wood-framed, three-light basement egress windows.

The porch across the façade is seven bays wide and one bay deep (see Photograph 18). The bays are separated by substantial brick columns clad with stucco. The central bay provides access to the primary entrance, which is a double-entry wood paneled and glazed door with transoms and sidelights. The primary entrance is flanked on both sides by a series of double-entry wood paneled and glazed doors with transoms and exterior wood-framed screen doors that provide access to the bottom level of the porch. Three evenly spaced doors are located south of the primary entry, and two adjacent doors and one single door are located to the north. The porch is accessed by a concrete staircase with brick and stucco cheek walls and a metal pole railing within the central bay on the façade, and a separate set of concrete stairs with a metal pole railing on the porch's north side. The second story of the porch features a wooden deck and a decorative geometric wooden railing. The second story of the façade features seven evenly spaced double-entry wood paneled doors with transoms and exterior screen doors.

The northeast and southwest elevations of the building feature rows of individual windows in the first and second stories, and egress windows in the partial basement level (see Photographs 19 and 20). The rear (northwest) elevation includes two-story inset porches on the rear elevation of the core, the northeast elevation of the southern wing, and the southwest elevation of the northern wing (see Photograph 21). The lower levels of the northwest-, northeast-, and southwest-facing porches have been infilled with framing and horizontal wood siding. The second stories remain open and shade a series of windows and double-entry doors. The lower level of the porch on the rear (northwest) elevation of the northern wing has been infilled with wood framing, horizontal wood siding, and a single-entry paneled and glazed door, which is accessed by concrete stairs with flanking cheek walls. The northern wing also features a below-grade basement entry with a concrete well with access stairs shaded by a non-wood-framed awning with metal support poles and a corrugate metal-clad front-gabled roof. The rear (northwest) elevation of the southern wing mirrors that of the northern wing, except that the lower-level porch remains open and is accessed by a non-historic wooden staircase.



Photograph 18. Oblique view of the façade and northeast elevation of Building 67, looking southwest.



Photograph 19. View of the northeast elevation of Building 67, looking southwest.



Photograph 20. View of the southwest elevation of Building 67, looking northwest.



Photograph 21. View of the rear (northwest) elevation of Building 67, looking south.

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Exterior character-defining features include:

- Stucco exterior cladding.
- Hipped roof with clay tile cladding, wide overhang, ornate decorative rafter tails, and projecting decorative beams.
- Porches on the façade and rear elevation.
- Wood decking and wood railing with geometric pattern on the second story of façade porch.
- Wood framed double hung and egress windows with concrete sills.
- Original exterior doors, including sidelights and transoms.

Prior alterations to the exterior of the building appear to have occurred after the Fort Bayard Historic District's period of significance and include the concealment of original doors and windows with plywood, the partial infill of the rear porches, the addition of the wooden staircase on the rear elevation of the southern wing, the removal of two chimneys, and the installation of the front-gabled awnings above the basement access doors.

Building 67 was constructed as the Nurses Dormitory and appears to have been used in a residential capacity until the hospital's closure. The building is currently vacant. Interior character-defining features include:

- Original interior doors with or without transoms (**Photographs 22 and 23**).
- Double-loaded hallways (**Photograph 24**).
- Interior materials, including plastered walls and ceilings and wood flooring, molding, and baseboards (see Photographs 22, 23, and 24).
- Stained wood molding, trim, beams, and original light fixtures in the former Reception Room (**Photographs 25-27**).
- Central staircase, including newel posts, treads, risers, and landings (**Photograph 28**).



Photograph 22. Interior view of a bedroom within Building 67, looking north.



Photograph 23. Interior doors within Building 67, looking north.



Photograph 24. View of second story corridor within Building 67, looking north-northeast.



Photograph 25. View of interior doors and molding in former Reception Room within Building 67, looking northwest.



Photograph 26. View of ceiling with former Reception Room showing beams and original light fixture, Building 67.



Photograph 27. View of moldings, beams, and doors within the former Reception Room, Building 67, looking northwest.



Photograph 28. View of central staircase in Building 67, looking northwest.

Secondary features that contribute to the significance of the interior, but are not necessarily character-defining, include marble dividers and wall cladding in the first- and second-story restrooms (**Photograph 29**) and historic-period plumbing fixtures and utilities (sinks, tubs, and registers). Prior alterations include remodeling of both the main kitchen and the second floor kitchen, including replacement cabinetry, countertops, and flooring, and the replacement of flooring and some plumbing fixtures in the restrooms. All of these alterations appear to have occurred after the district's period of significance.



Photograph 29. View of marble walls and dividers in second-story restroom, Building 67, looking north.

5.1.4 Building 70 – Head Nurse Residence

Building 70 was constructed in 1908 and is a one-story hipped cottage with a rectangular plan (**Photographs 30-32**). The brick building faces southwest, and the roof features a wide overhang, exposed decorative rafter tails, and an interior brick chimney, and is clad with standing-seam sheet metal. The exterior walls are covered with stucco. The window and door openings are arched, and all windows and exterior doors have been covered with painted plywood. The windows beneath the plywood are six-over-six, wood-framed, double-hung units and feature masonry sills, and exterior doors are single-entry paneled and glazed units (**Photographs 33 and 34**).

The façade (southwest) features a full width inset porch with wood column supports and a wooden deck. The porch shades the centered primary entry flanked by individual windows. The northwest and southeast elevations features rows of individual windows. A small utility shed with a flat roof was constructed adjacent to the southeast elevation after the Fort Bayard Historic District's period of significance. The rear (northeast) elevation includes a single-entry door and one individual window.

Exterior character-defining features include:

- Stucco exterior.
- Hipped roof with exposed decorative rafter tails and interior brick chimney.
- Brick chimney.
- Inset front porch.
- Arched window and door openings.
- Wood-framed double-hung windows with masonry sills.
- Original exterior doors.



Photograph 30. Façade view of Building 70, looking north-northeast.



Photograph 31. Oblique view of the façade and southeast elevation of Building 70, looking north.



Photograph 32. View of the rear (northeast) elevation of Building 70, looking southwest.



Photograph 33. View of primary entrance from interior of Building 70, looking southwest.



Photograph 34. View of window from interior of Building 70, looking southwest.

Prior alterations appear to have occurred after the district's period of significance and include the replacement of the original shingle roof with sheet metal, the addition of the utility shed adjacent to the southeast elevation, and the concealment of the original doors and windows with painted plywood.

Building 70 was constructed as the Head Nurse's Residence. The building is currently vacant. Interior character-defining features include:

- Original interior wood paneled doors (**Photograph 35**).
- Interior materials, including plastered walls and ceilings and wood molding and baseboards (see Photographs 33-35).

Secondary features that contribute to the significance of the interior, but are not necessarily character-defining include historic-period plumbing fixtures in the restroom (**Photograph 36**). Prior alterations appear to have occurred after the district's period of significance and include remodeling of the kitchen cabinetry, countertop, and sink, and concealment or removal of original wood flooring.



Photograph 35. View of window and interior door, Building 70, looking northeast.



Photograph 36. View of restroom, Building 70, looking northwest.

5.1.5 Building 149 – Yucca Lodge

Building 149 was constructed in 1909 and features elements of the Mediterranean Revival style. The building faces southwest toward the Parade Ground and has a roughly rectangular plan composed of a two-story core with a basement and subordinate, one-story wings attached to its side (northwest and southeast) elevations (**Photograph 37**). The hipped roof is clad with Spanish tile and features a wide overhang, ornate decorative rater tails, and projecting decorative beams. The exterior walls are covered with stucco and are banded by a stucco-clad stringcourse. Windows include three-over-three and six-over-six, double-hung, wood sash units with stucco-clad brick sills. The windows on the first story have all been covered by painted plywood.



Photograph 37. Façade view of Building 149, looking north-northeast.

The façade of the central core features a one-story, flat-roofed, reinforced concrete porch with parapets and substantial piers (**Photograph 38**). The porch shades a replacement double, metal, paneled door flanked on both sides by individual windows. The original door appears to have featured a transom and sidelights, and the space around the current door is infilled with framing and wood paneling. The porch is accessed by a concrete staircase with stucco-clad cheek walls and metal pole railings. The porch is flanked by individual windows in the first story, and the façade of the central core's second story features a row of five evenly spaced windows.

The façade of the northwest wing features a full-width, hip-roofed porch with substantial, stucco-clad piers and a central concrete staircase with cheek walls (**Photograph 39**). The porch shades a centered single door opening that has been infilled and covered with stucco flanked on both sides by individual windows. The façade of the southeast wing includes five individual windows and a single-entry opening infilled with wood (**Photograph 40**). Historic drawings of Building 149 indicate that the façade originally featured two single-entry doors with staircases, however, one of the doors was later infilled with a window and framing, and the staircases are no longer extant.

The rear (northeast) elevation of the central core features seven windows and a single metal flush replacement door its first story, and four windows, one infilled window opening, and a single metal flush door in its second story. The second story entrance is accessed by a non-historic metal staircase. Exterior access to the basement is provided a below grade concrete staircase (**Photograph 41**). The fenestration patterns on the rear elevation of the northwest wing have not been altered, but one of the six original windows on the rear elevation of the southeast wing replaced an original single-entry door, and a new entrance was installed within an original window on the southeast elevation of the central core, which is currently infilled with wood (**Photograph 42**; see Photograph 41). The entrance is accessed by a concrete ramp and stoop with a partial shed-roofed awning and a metal pole railing constructed adjacent to the rear elevation of the southeast wing.



Photograph 38. Detail of main porch, Building 149, looking north-northeast.



Photograph 39. Façade view of the northwestern wing, Building 149, looking north-northeast.



Photograph 40. Façade view of the northwestern wing, Building 149, looking north-northeast.



Photograph 41. View of the rear (northeast) elevations of the central core and the northwestern wing, Building 149, looking southeast.



Photograph 42. View of the rear (northeast) elevations of the southeastern wing and the central core, Building 149, looking southwest.

Exterior character-defining features include:

- Stucco exterior.
- Hipped roof with clay tile, cladding, wide overhang, ornate decorative rafter tails, and projecting decorative beams.
- Entry porch with centered on the façade of the core; full-width, hip-roofed porch on the façade of the west wing.
- Wood-framed double-hung windows

Prior alterations to the exterior of the building appear to have occurred after the Fort Bayard Historic District's period of significance and include the concealment of original first story windows with plywood, infilled and stucco-clad window and door openings, installation of single-entry doors within original window openings, the removal of the staircases on the façade of the southeast wing, the installation of the metal staircase and the concrete ramp on the rear elevation, and replacement doors.

Building 149 was constructed as the Yucca Lodge, which served as the sanatorium's administration building. In the 2000s, the interior of the building was extensively remodeled to accommodate an 18-bed chemical dependency treatment center. The building is currently vacant. Interior character-defining features include:

- Interior trim at primary entrance vestibule (**Photograph 43**).
- Central staircase in core of building (**Photograph 44**).

The interior of Building 149 was essentially gutted during the 2000s remodel. Original wall partitions were removed and new wall partitions were added, drop ceilings were installed, the flooring was replaced, and the restrooms were updated.



Photograph 43. View of interior entry vestibule, Building 149, looking southwest.



Photograph 44. View of central staircase, Building 149, looking southwest.

6. Assessment of Effects

The Criteria of Adverse Effect pursuant to 36 CFR 800.5(a)(1) are applied to assess effects of the undertaking on historic properties within the APE:

An adverse effect is found when an undertaking may alter, directly or indirectly, any of the characteristics of a historic property that qualify the property for inclusion in the NRHP in a manner that would diminish the integrity of the property's location, design, setting, materials, workmanship, feeling, or association. Consideration shall be given to all qualifying characteristics of a historic property, including those that may have been identified subsequent to the original evaluation of the property's eligibility for the NRHP. Adverse effects may include reasonably foreseeable effects caused by the undertaking that may occur later in time, be farther removed in distance, or be cumulative.

Several examples of adverse effects are listed in 36 CFR 800.5(a)(2). The following assessment examines the undertaking under each of those examples, including an analysis of compliance with the Secretary of the Interior's Standards for the Treatment of Historic Properties (Standards).

(i) Physical destruction of or damage to all or part of the property

The project would not demolish Buildings 54, 59, 67, 70, and 149, but would include limited demolition of some interior features. ACM remediation would remove vinyl and linoleum floor tiles in Buildings 54 and 67 and vinyl countertops in Buildings 54, 59, and 70. The flooring and countertops were later additions and are not original to the buildings, and are not considered character-defining features. Therefore, the loss of these materials would not diminish the historic properties' historic integrity. Aside from the ACM abatement in Buildings, 54, 59, 67, and 70, no other contributors to the Fort Bayard Historic District within the APE would be physically impacted by this project.

(ii) Alteration of a property, including restoration, rehabilitation, repair, maintenance, stabilization, hazardous material remediation, and provision of handicapped access, that is not consistent with the Secretary's standards for the treatment of historic properties (36 C.F.R. part 68) and applicable guidelines

With the State Historic Preservation Officer's (SHPO's) agreement, if a property is restored, rehabilitated, repaired, maintained, stabilized, remediated, or otherwise changed in accordance with the Standards, then it will not be considered an adverse effect. The following is an assessment of the undertaking for compliance with the Standards and guidelines (NPS 2017).

1. *A property will be used as it was historically or be given a new use that requires minimal change to its distinctive materials, features, spaces and spatial relationships.*

Building 54 was constructed as the Commanding Officer's Residence, but was subsequently converted into the Fort Bayard Museum. The building would continue to function as a museum and the project would have no change on the use of Building 54.

The abatement measures within the buildings would be conducted in coordination with the rehabilitation of the subject buildings for use by the U.S. Forest Service as the Gila National Forest Supervisor's Office (Building 59), dispatch center (Building 67), law enforcement office (Building 70), and a visitors center/administrative offices (Building 149). Building 59 was historically used as the Nurses Recreational Building, Building 67 as the Nurses Dormitory, Building 70 as the Head Nurse Residence, and Building 149 as Yucca Lodge, which housed the administrative offices of the hospital. The intent of this project is to support the rehabilitation by returning the currently vacant buildings to occupancy. The abatement of the LBP/LCP and ACM will not change the distinctive materials, features, and configurations of the buildings.

2. *The historic character of a property will be retained and preserved. The removal of distinctive materials or alteration of features, spaces and spatial relationships that characterize a property will be avoided.*

The project is designed to maximize the preservation of the buildings' character-defining features and spaces. LBP/LCP abatement would be conducted on the character-defining stucco exteriors, original windows and doors, and interior and exterior painted wood surfaces within each of the buildings. The abatement would be completed using the gentlest removal methods available to meet industry standards. Replacement of any rotten wood components would be completed in-kind. The proposed ACM abatement would not result in changes to any character-defining features. Overall, the historic character of the buildings would be retained and preserved.

3. *Each property will be recognized as a physical record of its time, place and use. Changes that create a false sense of historical development, such as adding conjectural features or elements from other historic properties, will not be undertaken.*

No conjectural features would be added to the buildings.

4. *Changes to a property that have acquired historic significance in their own right will be retained and preserved.*

No alterations to the buildings appear to have acquired significance in their own right that would require preservation.

5. *Distinctive materials, features, finishes, and construction techniques or examples of craftsmanship that characterize a property will be preserved.*

The project is designed to preserve and/or restore distinctive materials, features, and finishes, as discussed above under Standard 2. If any significant materials and features need to be replaced as a result of rotten wood, they would be replaced in-kind to match the materials, texture, color, and overall appearance. Non-distinctive hazardous lead materials that represent historic construction techniques require removal for life and health safety requirements.

6. *Deteriorated historic features will be repaired rather than replaced. Where the severity of deterioration requires replacement of a distinctive feature, the new feature will match the old in design, color, texture and, where possible, materials. Replacement of missing features will be substantiated by documentary and physical evidence.*

In all cases where deteriorated historic materials will be removed, they will be replaced in-kind or with compatible replacements that resemble the old in design, color, and texture.

7. *Chemical or physical treatments, if appropriate, will be undertaken using the gentlest means possible. Treatments that cause damage to historic materials will not be used.*

Chemical and physical treatments may be implemented for the purposes of lead and asbestos abatement. To remove ACM, mechanical scraping with negative air pressure and containment measures will be used to completely remove adhered materials that contain any asbestos particles. Where asbestos tiles and mastic will be removed, the subflooring is not a distinctive material and will be covered with refurbished or replacement flooring with a similar appearance (non-asbestos materials). For lead abatement, the gentlest removal methods available to meet industry standards will be used. Historic materials will otherwise be protected from any treatments that might cause physical damage to them.

8. *Archeological resources will be protected and preserved in place. If such resources must be disturbed, mitigation measures will be undertaken.*

Based on this study, there are no known archaeological resources within the project footprint and ground disturbance would be limited to a depth of 6 inches for the removal of ACM debris. However, in the event of discovery of unknown subsurface archaeological resources, NMED would immediately cease within at least 50 feet of the discovery and engage a qualified archaeologist to evaluate the discovery and determine the need for mitigation and consultation with the New Mexico SHPO.

9. *New additions, exterior alterations, or related new construction will not destroy historic materials, features, and spatial relationships that characterize the property. The new work will be differentiated from the old and will be compatible with the historic materials, features, size, scale and proportion, and massing to protect the integrity of the property and its environment.*

Not applicable.

10. *New additions and adjacent or related new construction will be undertaken in such a manner that, if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired.*

Not applicable.

In summary, the project generally meets the Standards, as it proposes to preserve and repair significant, original historic materials and features, or replace significant historic materials and features in-kind. Where removal or

chemical or mechanical treatments are needed for the purposes of hazardous materials abatement, significant features would either not be damaged or replaced in-kind.

iii) Removal of the property from its historic location

No historic properties within the APE will be relocated.

(iv) Change of the character of the property's use or of physical features within the property's setting that contribute to its historic significance

Building 54 would continue to be used as a museum, and the other four buildings would be rehabilitated for use as office buildings. These uses are complementary to historic significance of the properties. The settings of the historic properties within the APE would remain the same.

(v) Introduction of visual, atmospheric or audible elements that diminish the integrity of the property's significant historic features

No visual, atmospheric, or audible elements will be introduced by this project that will diminish the integrity of the historic properties within the APE. The future uses of Buildings 54, 59, 67, 70, and 149 are not expected to introduce any additional visual, atmospheric, or audible elements that would impact the integrity of the buildings or the other historic properties in the APE.

(vi) Neglect of a property which causes its deterioration, except where such neglect and deterioration are recognized qualities of a property of religious and cultural significance to an Indian tribe or Native Hawaiian organization

Buildings 59, 67, 70, and 149 are currently vacant. Although the State of Mexico has attempted to secure the buildings, they have been subject to deterioration and vandalism. The proposed abatement project would allow for the rehabilitation and re-use of the buildings and protect against further deterioration.

(vii) Transfer, lease, or sale of property out of Federal ownership or control without adequate and legally enforceable restrictions or conditions to ensure long-term preservation of the property's historic significance

The intent of this undertaking is to prepare Buildings 59, 67, 70, and 149 for eventual lease to a tenant who will use the space appropriately in keeping with the policies of the State of Mexico. Any future alterations would be subject to approval by the State of New Mexico, and any alterations that would constitute an undertaking will be subject to additional Section 106 review.

7. Summary of Findings

This study identified 10 buildings, two sites, and two structures within the APE – Buildings 25, 27, 28, 54, 59, 67, 70, 149, 383, 385; Site 65 and the former Parade Grounds, and Structures 60 and 64. All 14 of these properties were previously identified as contributors to the NRHP-listed Fort Bayard Historic District. The criteria of adverse effect were applied to the historic properties in the APE. The proposed undertaking would directly alter Buildings 54, 59, 67, 70, and 149 through abatement of LBP/LCP on both exterior and interior surfaces, which are character-defining features of the properties. The abatement also may result in the in-kind replacement of any rotten wood components. The lead paint abatement and potential replacement of rotten wood components would adhere to the Standards. Additionally, exterior changes resulting from the lead paint remediation would have negligible visual effects on the Fort Bayard Historic District contributors within the APE or the district as a whole. Abatement of ACM would not alter character-defining features of Buildings 54, 59, 67, 70, and 149.

The Criteria of Adverse Effect were applied to historic properties in the APE and unanticipated archaeological resources that may be present in the APE. The proposed undertaking would not alter, directly or indirectly, any of the characteristics of a historic property that qualify it for inclusion in the NRHP. Therefore, a finding of No Adverse Effect per 36 CFR Part 800.5(b) would be appropriate for this undertaking.

8. References

- Kammer, David. 2001. *Fort Bayard Historic District National Register of Historic Places Registration Form*. Albuquerque, New Mexico.
- NPS (National Park Service). 2017 (revised). *The Secretary of the Interior's Standards for the Treatment of Historic Properties and Guidelines for Preserving, Rehabilitating, Restoring and Reconstructing Historic Buildings*.

Appendices

- A. Figures
- B. NRHP Nomination for Fort Bayard Historic District, Grant County, New Mexico (Kammer 2001)

Appendix A

Figures

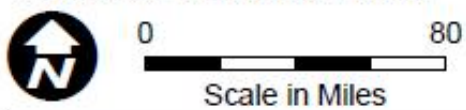
Figure 1 – Project Location

Figure 2 – Project Site

Figure 3 – APE Map

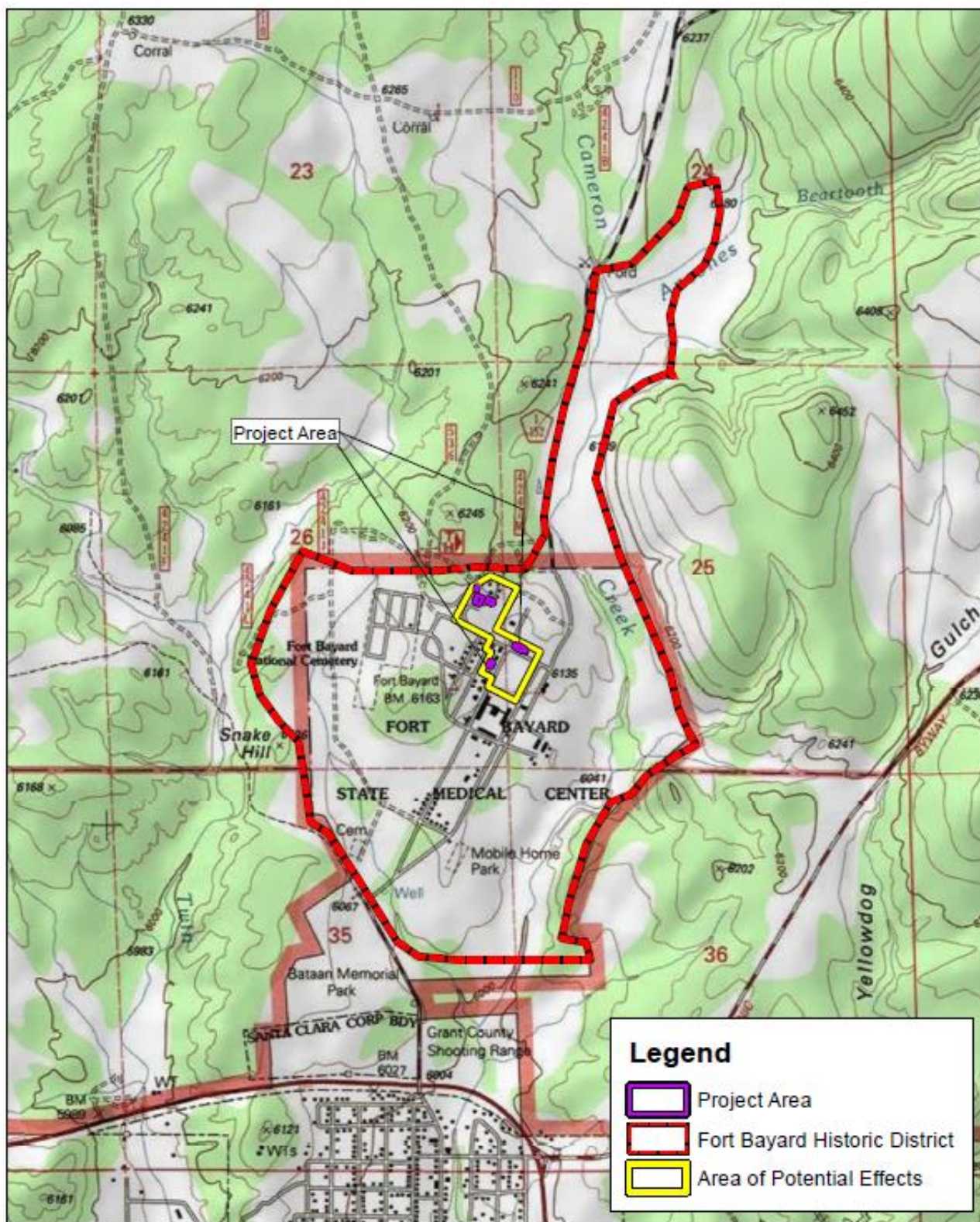


Service Layer Credits: ESRI, AECOM



Scale in Miles

Figure 1
Project Location



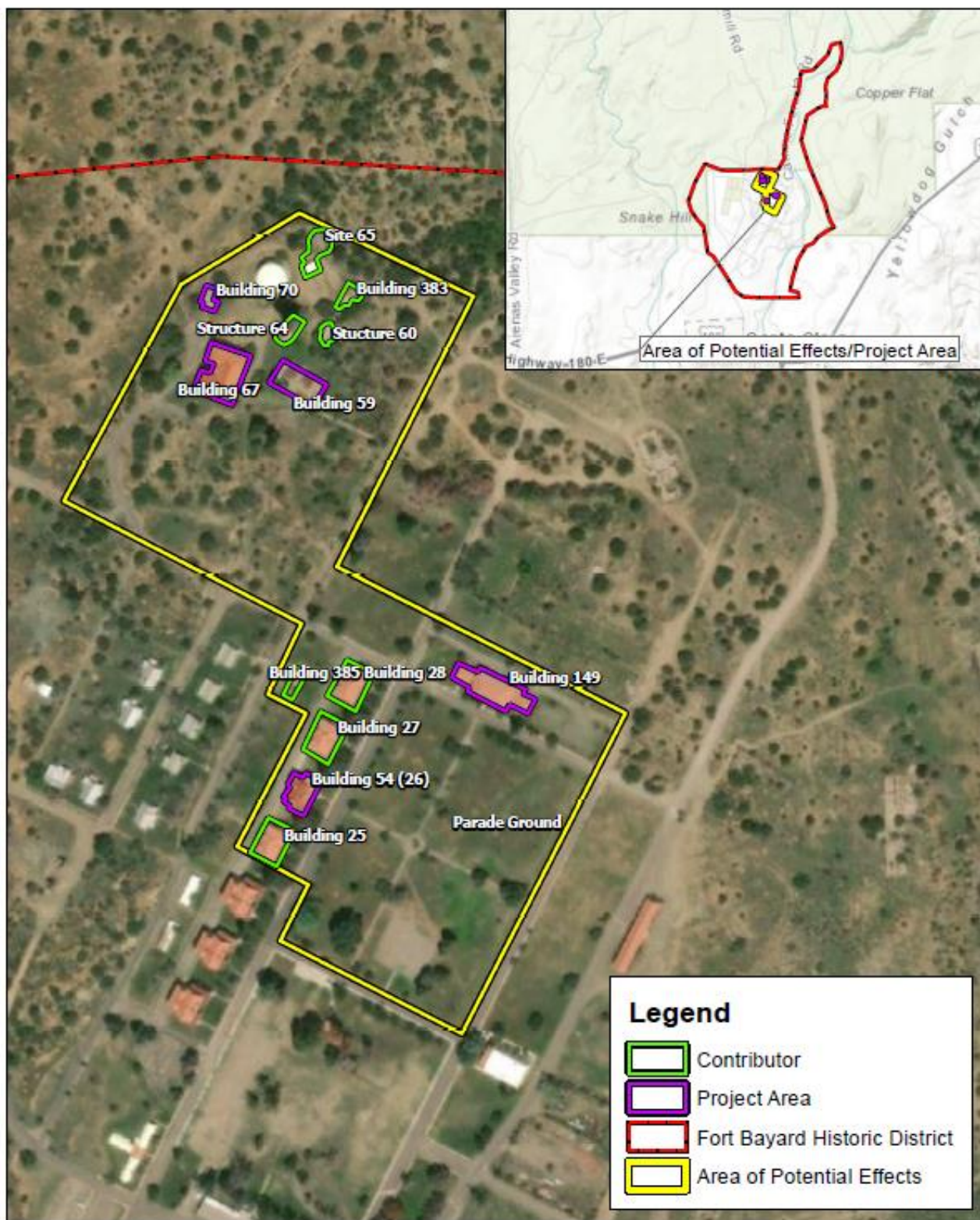
Service Layer Credits: ESRI, AECOM



0 4,000

Scale in Feet

Fort Bayard Brownfields Cleanup



Service Layer Credits: ESRI, AECOM



0 500
Scale in feet

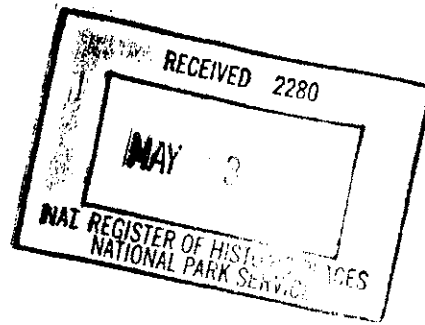
Figure 3
APE Map

Appendix B

**NRHP Nomination for Fort Bayard Historic District,
Grant County, New Mexico (Kammer 2001)**

(Oct. 1990)

**United States Department of the Interior
National Park Service
NATIONAL REGISTER OF HISTORIC PLACES
REGISTRATION FORM**



126

1. NAME OF PROPERTY FORT BAYARD HISTORIC DISTRICT

HISTORIC NAME: Fort Bayard; United States General Hospital for Tuberculosis; Veterans Administration Hospital #55
OTHER NAME/SITE NUMBER: N/A

2. LOCATION 0.5 miles north of junction of U.S. 180 and S.R. 152

STREET & NUMBER:

NOT FOR PUBLICATION: N/A

CITY OR TOWN: Santa Clara

VICINITY: x

STATE: New Mexico **CODE:** NM **COUNTY:** Grant

CODE: 017 **ZIP CODE:** 88036

3. STATE/FEDERAL AGENCY CERTIFICATION

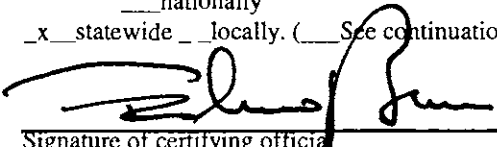
As the designated authority under the National Historic Preservation Act, as amended, I hereby certify that this
☒ nomination

☐ request for determination of eligibility meets the documentation standards for registering properties in the National Register of

Historic Places and meets the procedural and professional requirements set forth in 36 CFR Part 60. In my opinion, the property

☒ meets ☐ does not meet the National Register criteria. I recommend that this property be considered significant
☐ nationally

☒ statewide ☐ locally. (See continuation sheet for additional comments.)


Signature of certifying official
State Historic Preservation Officer

5/21/2002
Date

State or Federal agency and bureau
In my opinion, the property ☐ meets ☐ does not meet the National Register criteria.
(See continuation sheet for additional comments.)

Signature of commenting or other official

Date

State or Federal agency and bureau

4. NATIONAL PARK SERVICE CERTIFICATION

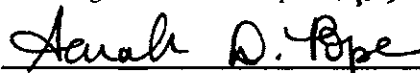
I hereby certify that this property is:

- ☒ Action
☒ entered in the National Register
☐ See continuation sheet.
☐ determined eligible for the National Register
☐ See continuation sheet.
☐ determined not eligible for the National Register
☐ removed from the National Register

☐ other (explain):

Signature of the Keeper (for)

Date of



7/7/02

5. CLASSIFICATION

OWNERSHIP OF PROPERTY: Public/State

CATEGORY OF PROPERTY: District

NUMBER OF RESOURCES WITHIN PROPERTY:

| CONTRIBUTING | | NONCONTRIBUTING |
|--------------|----|-----------------|
| BUILDINGS | 70 | 5 |
| SITES | 10 | 2 |
| STRUCTURES | 8 | 1 |
| OBJECTS | 0 | 1 |
| TOTAL | 88 | 9 |

NUMBER OF CONTRIBUTING RESOURCES PREVIOUSLY LISTED IN THE NATIONAL REGISTER: 0

NAME OF RELATED MULTIPLE PROPERTY LISTING: N/A

6. FUNCTION OR USE

HISTORIC FUNCTIONS:

DEFENSE: Military facility

HEALTH CARE: Sanitarium (sanitorium), hospital

CURRENT FUNCTIONS:

HEALTH CARE: Hospital

7. DESCRIPTION

ARCHITECTURAL CLASSIFICATION:

LATE 19TH AND EARLY 20TH CENTURY
REVIVALS: Classical Revival; Colonial Revival;
Mission/Spanish Colonial Revival
MODERN MOVEMENT: Modernistic
OTHER: Hipped Box

MATERIALS:

Foundation: CONCRETE; STONE
Walls: STUCCO, WOOD; CONCRETE
Roof: SHINGLE
Other: BRICK, CONCRETE

NARRATIVE DESCRIPTION (see continuation sheets 7-5 through 7-22).

8. STATEMENT OF SIGNIFICANCE:

APPLICABLE NATIONAL REGISTER CRITERIA

- ☒ **A** PROPERTY IS ASSOCIATED WITH EVENTS THAT HAVE MADE A SIGNIFICANT CONTRIBUTION TO THE BROAD PATTERNS OF OUR HISTORY.
- ☐ **B** PROPERTY IS ASSOCIATED WITH THE LIVES OF PERSONS SIGNIFICANT IN OUR PAST.
- ☒ **C** PROPERTY EMBODIES THE DISTINCTIVE CHARACTERISTICS OF A TYPE, PERIOD, OR METHOD OF CONSTRUCTION OR REPRESENTS THE WORK OF A MASTER, OR POSSESSES HIGH ARTISTIC VALUE, OR REPRESENTS A SIGNIFICANT AND DISTINGUISHABLE ENTITY WHOSE COMPONENTS LACK INDIVIDUAL DISTINCTION.
- ☒ **D** PROPERTY HAS YIELDED, OR IS LIKELY TO YIELD, INFORMATION IMPORTANT IN PREHISTORY OR HISTORY.

CRITERIA CONSIDERATIONS: D

AREAS OF SIGNIFICANCE:

Military
Exploration/Settlement
Health/Medicine
Architecture

PERIOD OF SIGNIFICANCE: 1866-1951

SIGNIFICANT DATES: 1866; 1899; 1920; 1922; 1926

SIGNIFICANT PERSON: N/A

CULTURAL AFFILIATION: N/A

ARCHITECT/BUILDER: unknown

NARRATIVE STATEMENT OF SIGNIFICANCE (see continuation sheets 8-23 through 8-42).

9. MAJOR BIBLIOGRAPHIC REFERENCES

BIBLIOGRAPHY (see continuation sheet 9-43 through 9-45).

PREVIOUS DOCUMENTATION ON FILE (NPS): N/A

- ☐ preliminary determination of individual listing (36 CFR 67) has been requested.
- ☐ previously listed in the National Register
- ☐ previously determined eligible by the National Register
- ☐ designated a National Historic Landmark
- ☐ recorded by Historic American Buildings Survey #
- ☐ recorded by Historic American Engineering Record #

PRIMARY LOCATION OF ADDITIONAL DATA:

- ☒ State historic preservation office (*Historic Preservation Division, Office of Cultural Affairs*)
- ☐ Other state agency
- ☐ Federal agency
- ☐ Local government
- ☐ University
- ☐ Other -- Specify Repository:

10. GEOGRAPHICAL DATA

ACREAGE OF PROPERTY: 704 acres

UTM REFERENCES (see continuation sheet 10-46)

VERBAL BOUNDARY DESCRIPTION (see continuation sheet 10-46)

BOUNDARY JUSTIFICATION (see continuation sheet 10-46)

11. FORM PREPARED BY

NAME/TITLE: David Kammer, Ph.D., with assistance Historic Preservation Division staff

ORGANIZATION: Contracting Historian

DATE: 03/31/01

STREET & NUMBER: 521 Aliso Dr. NE

TELEPHONE: (505) 266-0586

CITY OR TOWN: Albuquerque

STATE: NM

ZIP CODE: 87108

ADDITIONAL DOCUMENTATION

CONTINUATION SHEETS

MAPS (see continuation sheet Map-47)

PHOTOGRAPHS (see continuation sheets Photo-48 through Photo 51)

ADDITIONAL ITEMS

PROPERTY OWNER

NAME: State of New Mexico, State Property Control Division

STREET & NUMBER: 1100 St. Francis Drive, Joseph Montoya Building, Room 2022

TELEPHONE: (505) 827-5103

CITY OR TOWN: Santa Fe **STATE:** NM

ZIP CODE: 87501

United States Department of the Interior
National Park Service

National Register of Historic Places

Continuation Sheet

Section 7 Page 5

Fort Bayard Historic District
Grant County, New Mexico

Description

The Fort Bayard Historic District is located in Grant County north of U.S 180, immediately north of the village of Santa Clara and approximately six miles east of Silver City. The district consists of approximately 704 acres, and its resources include 70 contributing buildings, 10 contributing sites, eight contributing structures, five noncontributing buildings, one noncontributing structure, two noncontributing sites, and one noncontributing object. The district encompasses portions of the former Fort Bayard Military Reservation on which the original fort dating to 1866 was located and on which sites related to military training, food production, and the fort's cemetery, now a National Cemetery, were located. The majority of buildings within the district, as well as the majority of sites and structures, are associated with the construction of the U.S. Army's first tuberculosis sanatorium (1899-1920) and its subsequent operation by the United States Public Health Service (1920-1922), and then the United States Veterans Bureau (later Administration) from 1922 to 1965. The pattern of roadways and the location of buildings oriented around the old fort's parade grounds, constituting the core of the historic district, reflect the centralization typical of both military base and sanatorium organization during the early part of the twentieth century. Building types include residences, the hospital and various support and storage buildings. Many of the buildings exhibit Classical Revival, Colonial Revival and Mission Revival details popular during the eras in which they were constructed. The hospital, located at the south end of the parade ground, is the main building within the core of the district and employs modernistic design. Following the federal government's closing of the veterans' hospital in 1965, 480 acres containing all of the hospital-era buildings, as well as some foundations of earlier buildings associated with the fort era were transferred to the State of New Mexico. The remainder of the land within the district was transferred to the Gila National Forest beginning in 1956. Later, in 1975, the state transferred 14 of the 480 acres to the United States Department of Veterans Affairs when the former Fort Bayard Cemetery was included in the newly designated Fort Bayard National Cemetery. Although the historic district's extension into three different jurisdictions reflects administrative changes following the period of significance, it embraces the principal resources associated with Fort Bayard during the period of significance. As such, it retains a high degree of integrity as to the district's location, setting, plan, materials, feeling and association, especially to its post-1922, United States Veterans Bureau/Administration period.

Geographic Setting

Fort Bayard lies at an elevation of approximately 6,100 feet at the northern fringe of the Mexican Highland section of the Basin and Range Province. It is located equidistant from the three principal areas of settlement it sought to protect. Six miles to the east was the old copper mine at Santa Rita del Cobre; to the northwest lay the mining camp of Pinos Altos; to the west following its founding in 1871, lay Silver City, the commercial center for the area's mining districts.

United States Department of the Interior
National Park Service

National Register of Historic Places Continuation Sheet

Section 7 Page 6

Fort Bayard Historic District
Grant County, New Mexico

Cameron Creek, draining from the southern slopes of the nearby Pinos Altos Range, flows through the eastern half of the district, sinking into the closed Mimbres River Basin some 15 miles to the south. Riparian vegetation including cottonwoods, willows and sycamores, line the creek's floodplain while the gently sloping hillsides rising from the creek consist of piñon-juniper interspersed with grasslands. The arid soils characteristic of the area and an annual rainfall of 16 inches dictated the need for irrigated farming during the fort and early tuberculosis sanatorium eras in which the army sought to achieve a degree of self-sufficiency for the fort and sanatorium's residents. Numerous sites associated with the Late Mogollon or Classic Mimbres period dating from around A.D. 1000 to 1100 appear along the creek. Although Gila National Forest archeologists have recorded many of these sites, including at least three located within the district, they pre-date this nomination's period of significance and are not included as contributing resources.

In the more than 130 years that have elapsed since its founding, the decision of Lt. James Kerr to select the site on "a beautiful situation on the eastern slope of the Pinos Altos Mountains," remains evident. Viewed from the water tanks and Nurses' Quarters, located on a knoll northwest of the hospital grounds, the district lies at the heart of much of the historic development that has marked the settlement of Grant County. To the east the Kneeling Nun, a locally celebrated natural feature in which an eroded rock formation suggests the form of a nun, appears as a promontory above the now open-pit Santa Rita Copper Mine. To the north and west, the Pinos Altos Range rises above the foothills with Signal Peak recalling the Army's efforts to develop a heliographic signal system during the late Apache campaigns. To the west the hills and arroyos of the Arenas Valley roll gently toward the former Ciénega de San Vicente, the marsh where Silver City was founded in 1871, and the Little and Big Burro Mountains beyond. Together these vistas convey a strong feeling of the setting and location that have characterized Fort Bayard since its founding.

This perspective also offers a panorama of the historic district itself. The eastern portion of the district consists largely of the floodplain lying east of Cameron Creek. After coursing through short narrow canyons, as it drains down through the southeastern slopes of the Pinos Altos Mountains, about a half-mile above the fort site the floodplain of the creek broadens creating a natural parkland. A potential agricultural resource in this generally mountainous terrain, the floodplain became a farming site for both the Army and then the sanatorium and hospital. Used to produce hay for the cavalry and then for the sanatorium and hospital's dairy cows, the former field system remains lined by trees with occasional rows of low-lying rock berms recalling early efforts to clear the land for plowing. The eastern periphery of this field system rises to piñon-juniper slopes that the Army once used as a rifle butt, or target practice range. Indicated on the Fort Bayard U.S.G.S. map published in 1908 the site consists of a trench extending along a generally north-south axis approximately 130 yards and periodically punctuated with enlarged pits where the soldiers setting the targets took cover during the target shooting. Ax-cut stumps, a pickhead, and bullet casings are evident around the rifle butt site.

Although the eastern bank of the floodplain narrows directly east of the hospital complex, this irrigable land also offers evidence of the efforts of the tuberculosis sanatorium to achieve a high degree of self-

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sufficiency. A few surviving apple trees and earthen roadways recall the once extensive fruit orchard, hospital vegetable gardens, and hog farm located east of the creek. Remnants of wood pens are scattered in disturbed areas marked by recent growths of Trees of Heaven along the east bank. Farther south, the east side floodplain again widens, marking the sanatorium's garden irrigated by wastewater drawn from its septic plant that was piped across the creek.

In contrast with the broader floodplain along its east bank, the west bank of Cameron Creek is lined with a steeper slope, which then broadens to the general plane on which the fort and, then, hospital complex were constructed. A broken concrete weir and a heavily silted reservoir in back of a dam with a masonry downstream face approximately 25 feet high recall efforts to impound and channel the creek's waters prior to the construction of the eight-mile piping system and the digging of wells (see Photo #21). An extensive series of concrete foundations on the west bank above the dam site mark the remains of the power and refrigeration plants, pumping station, and coal bins constructed during the sanatorium era (see Photo #20). Further evidence of that era of a self-sufficient sanatorium appear farther downstream where concrete foundations and troughs mark the site of the 300-cow dairy barn and silos. Just beyond lie the hospital dump and stepped concrete septic tanks (see Photo #32).

The north and western peripheries of the district consist of rolling terrain covered by grasslands and piñon-juniper. The highest point in the district, rising to an elevation of approximately 6,240 feet lies just to the north of the water tanks. Approximately 50 yards below this knoll to the northeast lies the former sanatorium incinerator, a brick and concrete structure with a brick chimney rising approximately 30 feet and topped by a decorative brick coping (see Photo #19).

The land extending toward Twin Sisters Creek, the drainage paralleling Cameron Creek to the west, slopes downward in a westerly direction. In the northwest portion of this grassland is a second target practice range lying along an east-west axis. It also measures approximately 130 yards in length and contains three rifle pits. Materials evident in the vicinity of this site include pieces of manganese glass, hand-soldered cans and double-seamed aqua water bottles. Following the conversion of the fort to a sanatorium, workers developed a nine-hole golf course with fairways consisting of native grasses and "greens" consisting of crushed stone on this plateau. Appearing on 1945 aerial photographs, the "greens" are seen near the target practice range. The current Fort Bayard National Cemetery is located approximately 400 yards to the southeast.

Declared a National Cemetery in 1975, and encompassing approximately 14 acres, the site includes the original cemetery plot dating to the fort era. Located in this plot are rows of headstones marking the graves of Buffalo Soldiers who served at Fort Bayard, as well as the headstone of a recipient of the Congressional Medal of Honor. Wrought iron and chain link fencing now surrounds the expanded cemetery, which includes a small maintenance building and a grid system of gravel roadways lined by drainage ditches. A separate "pauper's cemetery" (noncontributing) is located several hundred feet northwest of the current guardhouse. This small

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cemetery, containing approximately 286 burials, was created after the hospital was transferred to the state in 1965. The cemetery commands approximately 1.8 acres and is bordered by painted white rocks. The majority of markers consist of small concrete tablets with the name of the deceased and birth and death dates etched on a small copper plate.

The western boundary of the district extends approximately 700 yards south of the cemetery where it turns east at the masonry wall flanking the roadway entering the Fort Bayard State Hospital grounds. Prior to its realignment a half-mile to the south in the 1950s, State Road 11 and U.S. 180 passed by the gate before turning west along the approximate alignment of the earlier wagon road to Silver City. The present road leading to the hospital grounds, Fort Bayard Boulevard, ends at the gate (see Photo #15). At the gate the district boundary extends eastward along the state property boundary to the east side of Cameron Creek where it turns northward.

The Sanatorium and Hospital Complex

Much of the acreage within the peripheral areas of the historic district encompasses sites associated with the cultural landscape that evolved as the fort and then the sanatorium sought to address the needs of training, food production, and water. The core of the district, however, contains the complex of buildings directly associated with the housing and healing of personnel during the sanatorium and hospital eras and, to a much lesser degree, the fort era. Included in this area are the three building types found in the district. Residences, including both single and multi-unit dwellings, generally appear in groups such as the line of physicians' residences and the three enclaves of staff residences. The hospital lies at the center of the complex. Support buildings including warehouses, storage facilities, mechanical buildings and shops are scattered around the hospital grounds, their location in part determined by the pattern of roadways and their function.

Fort Bayard evolved from a military post to a multi-ward sanitarium in 1899, and then to a central hospital in 1922. The center of the district exhibits evidence of each of these three generations of use. A single building (building #223), the parade ground, early headstones within the cemetery and archeological sites recall the first manifestation of the fort. A number of second-generation buildings dating to the era of the Army's tuberculosis multi-ward sanatorium, which was constructed during the first two decades of the twentieth century, lay over the nineteenth century fort site. Finally, the current hospital and accompanying support buildings, which were constructed in 1922 when the operation of the facility shifted from the Public Health Service to the Veterans Bureau, succeed many second-generation buildings that no longer stand (see Photo #23). Since 1922, only a few buildings and landscape projects completed under the Works Progress Administration (WPA) in the late 1930s, three Quonset huts (1946, 1948), and three recently constructed buildings that serve as the fire station and laundry have been added to the district. (see Photos # 3 & 11).

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Parade Ground

The dominant landscape feature dating to the earliest period of Fort Bayard is the parade ground (see Figure 7- 1). Located at the center of the fort as the principal feature around which most of the fort was organized, the parade ground measures approximately 400 by 600 feet. A steel flagpole is located in the north central section of the ground, and a statue commemorating the fort's Buffalo Soldiers rests near its center. The parade ground continues to function as the district's unifying element in unison with the hospital, which is located on its southern portion. Efforts made during the later years of the fort era to landscape the parade ground and the roadway in front of Officers' Row with borders of trees are indicated on an 1884 map of the area. This landscape practice has continued with trees planted along peripheral roadways and an informal grove of deciduous and specimen conifer trees planted along the south side of the grounds that provides shade for hospital patients and visitors.

Officers' and Non-Commission Officers' Quarters

A row of residences currently occupied by physicians line a roadway along the west side of the parade ground and occupy an axis previously occupied by the Army's officers' row (buildings #22-28). Constructed between 1904 and 1910, these residences employ a range of Classical Revival details. They consist of the seven remaining of nine original single-family residences, six duplexes and the commanding officer's single-family residence. All are two-story symmetrical buildings with hipped roofs, sometimes broken by large cross-gables, and punctuated by multiple dormers, many of them with pedimented gables (see Photo #13). Boxed eaves appear in some of the houses while open eaves with exposed rafters appear on others. Sidelights and transoms are located at each of the main entries, and the majority of windows are single, double-hung wood sash with six over two lights. In the instances in which the main entries are located on the opposite sides of the duplexes, paired two-story porches line a portion of the front and all of the side elevations. In the instances in which the main entries are paired at the center of the front elevation, the two-story porches extend the full width of the façade. Across each residence, the porches are broad and employ Doric columns, tripled at the corners, and ornate turned balusters. Perhaps as a concession to the sanatorium's Southwestern locale, all of the residences had clay-tile roofing and a white pebbledash stucco coating applied to their brick walls sometime in the 1920's. In recent decades some of the clay tiles have been replaced with pressed metal tiles.

Constructed during the same period are three Non-Commissioned Officers' duplexes (buildings #138, 139 & 213) located south of the parade ground. Each was built in 1907 of brick and displays a rectangular, gable-end oriented plan (see Photo #5). The duplexes feature a symmetrical arrangement of six over six double hung, wood frame windows across the front façades and have full-width porches across their first floors. The back porch of each building is enclosed as a shed addition with two six over six windows and two entry doors at the rear and multi light panel windows along the side. At some point, each building was coated with stucco and have been recently roofed with pressed metal tiles.

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Administration Building and Nurses' Quarters

Facing the parade ground along the north side is the former sanatorium Administration Building, now the Yucca Lodge (building #149). Both the Yucca Lodge and Nurses' Quarters (building #67), located on the hill near the concrete reservoir and water tanks, have clay-tiled hipped roofs with wide overhangs revealing ornate decorative brackets and pebble-dash stucco coatings. Both buildings also contain large porches supported by substantial piers (see Photos #10 & 18). The plan of the former consists of two asymmetrical one-story wings flanking a two-story core, balancing the overall elevation. With its U-plan extending to the rear, the front elevation of the Nurses' Quarters appears as a full-width, two-story porch topped by the ornate dentil course at the cornice, which suggests more Italianate rather than Mediterranean influence. Historically, the Nurses' Quarters had two wings arranged at a skew on each side of the main building. It is unknown what these wings consisted of, but based on their appearance on a 1925 campus plan, they most likely were one-story, wood frame quarters with enclosed sleeping porches.

Warehouses and Steam Plant

Less ornate are the warehouses (buildings #140 & 141) and steam plant (building #125), which also date to the sanatorium era and are located along the roadways south of the parade ground (see Photo #2). Constructed in the late 1910s, these modest structures consist of brick rectangles with pitched roofs in which the gable ends are blocked with simple stepped parapets. Other warehouses dating from this period are located east of the parade ground and include buildings #248, 323, and 390 (see Photo #7). Notable at the heating plant is the ramp along the east side of the building. Trucks and wagons used the ramp to deposit loads of coal hauled from the railroad terminal at Bayard, three miles to the south (see Photo #2).

United States Veterans' Hospital No. 55

One of the most substantial alteration to Fort Bayard and to the parade ground-oriented sanatorium occurred in 1922 when the current hospital was constructed at the southern portion of the grounds (buildings #143-145). Designated as United States Veterans' Hospital No. 55 and celebrated as "the world's largest hospital structure for the treatment of tuberculosis exclusively," the building dwarfed all of the previous buildings at the sanatorium (*Silver City Independent* 5/30/22). Using an H plan, the hospital has a basement and rises to three stories with a flat roof. Strikingly modern in appearance with a sparse cornice molding, the building contains two amply fenestrated infirmary wards facing east and west (see Photo #24). The wards connect via passageways to the kitchen and mess, which are located midway between the wings. Multiple entrances appear on all sides of the building. There is a sun deck above the corridor connecting the wings of the second-story as well as a ramp leading north toward the parade grounds.

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1920's Staff Housing

The new hospital with its capacity for 250 bed patients greatly expanded the need for additional support facilities and staff housing. As a result, more than two-dozen single-family residences were constructed while the hospital was being completed. Characteristic of large institutional projects sponsored by the Treasury Department, of which the early Veterans' Bureau was a part, the agency used three blueprints for the three standard housing types erected at the sanatorium. The most modest design consists of a wood frame house with a pitched roof and the main entry located at a screened porch at one of the gable ends (see Photo #17). An enclave of these houses (buildings #1-7 & 102-112) appears along the tree-lined roadways at the south end of the district near the entrance to the grounds. In recent years, all of the porches have been enclosed, but the majority of the houses retain their original plan and materials. To the west of the physicians' residences on the slope leading to the former Nurses' Quarters are an additional row of slightly less modest wood frame houses (buildings #38-42). With a larger center hall plan than the former type, these houses have entries along both their front and rear elevations with shed porches facing west. These residences also retain a high degree of integrity with the most notable alteration being enclosed porches.

More ornate in their details is a second row of medical officer's residences, also located on the slope above the parade grounds (buildings #49-54). Employing a central hall plan with rear and side wings extending from the main rectangle of the building, these houses incorporate a modest range of Colonial Revival details. One story with pitched roofs suggestive of Cape Cod cottages, the front elevations of this group are lined with full-length porches that have single and paired molded capital supports. Decorative pedimented gables extend over the porch steps. Small cutout porches appear at one of the rear corners, and multi-light, double-leaf French doors with sidelights and transoms mark front entries. Similar to the other two housing types constructed around 1922, these residences also retain a high degree of integrity.

Post 1922 Buildings

The completion of the hospital and the accompanying staff residences brought the period of most substantial construction at Fort Bayard to an end. Between 1926 and 1951, when the Fort Bayard Fire Zone Layout Plan was issued, a substantial number of buildings were demolished that dated to the Army post and Army sanatorium periods, leaving much of the area east of the parade ground open (see Figure 7-5). The majority of additional buildings added to the tuberculosis hospital complex after 1922 were those completed as WPA projects from 1938 through 1940. The WPA mainly made improvements to existing buildings, but also constructed the guardhouse, motor pool, carpenter and electrical shop, a greenhouse (later razed), and theater. Most noteworthy is the latter building (building #79), located at the southeast corner of the parade ground. With a high, flat-roofed section marking the auditorium portion of the theatre and a smaller gabled portion marking the entrance, the building employs Mission Revival elements including a tile roof at its gable, a curvilinear parapet set in relief at its entry, and ornate wrought iron fixtures (see Photo# 9).

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WPA crews also undertook numerous landscaping projects in addition to building projects. These included the masonry gateway at the entrance to the hospital where U.S. 180 then passed by the grounds. Curved masonry walls culminating at two stone piers topped by wrought iron fixtures, the gateway remains the principal access to the hospital grounds. The grounds themselves underwent improvements as workers sought to eliminate flooding and erosion by installing a system of stone and poured concrete block drainage ditches along the hillside below the Nurses' Quarters. The majority of these drainages run parallel to the complex's streets and are therefore not delineated on the district map. Punctuating the two-foot wide canals with concrete footbridges, the drainage projects reduced the threat of erosion from the hillside to the west of the hospital. Further landscaping efforts transformed the open spaces south of the hospital into park-like grounds with groves of trees. The creation of low-water requirement informal shaded areas, which required only periodic flood irrigation, has been termed a "frontier pastoral" landscape and was a common WPA landscape practice in New Mexico (Kammer 1994:27).

The cultural landscape characterizing the historic district today was largely in place by 1941. All of the contributing buildings, with the exception of three Quonset huts added between 1946-48, had been completed, and only a few buildings (#'s 401, 403, and 404) would undergo significant alterations to their plans and appearance. Only four additional noncontributing buildings have been constructed in the district in the six decades that have elapsed. Moreover, as the specific focus of activity narrowed to the mission of the hospital, and buildings associated with the training and food production activities of the fort and early sanatorium eras were removed, the archeological evidence of those activities remained largely undisturbed. Despite jurisdictional shifts for parts of the district, it retains a high degree of integrity, a characteristic that both local citizens and the State of New Mexico value and seek to retain.

Contributing and Noncontributing Resources

Building and structure identification numbers listed below and used to identify buildings on the district map (see Figure 7-5) are keyed to the Fort Bayard Fire Zone Layout Plan (see Figure 7-4) dated May 1951. Accompanying this is a Building Schedule listing the properties that existed at the time. The numbers in this listing correspond to the comprehensive Inventory of Buildings that the Veterans Administration delivered to the State of New Mexico when it conveyed the property to the state in 1965. Included in that inventory were the estimated value of each building, its function, and the year of its construction. If a change in the function became apparent during the survey, the current function is noted parenthetically. Based upon blueprints and the building survey, those dates appear accurate with the exception of building #213, which is dated 1905. Based on architectural details and workmanship, this building probably dates to the 1890s. Some of the buildings indicated on the 1951 map have since been demolished. Buildings constructed since 1951 that lack a numerical designation are identified only by their state facility function or a "N", designating them to be noncontributing.

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Contributing historic sites were determined on the basis of the buildings and land uses indicated on the Fort Bayard U.S. Veterans Hospital No. 55 Water Lines Map dated May 1922. If surface observations indicated areas with substantial building remains, landscape details or archaeological features consistent with the map and are likely to yield important information, they were determined to be contributing under Criterion D.

Although not indicated on the district map, the masonry drainage system extends through much of the hospital complex area and in most cases parallels the roadway system and is treated as a single resource.

Table of Contributing Buildings

| Building Schedule Number (Photo Number) | Building Type | Material | Date of Construction | Architectural Style |
|--|---------------------|---------------------|----------------------|---------------------|
| 1 | Housing | Wood | 1922 | No style |
| 2 | Housing | Wood | 1922 | No style |
| 3 | Housing | Wood | 1922 | No style |
| 4 | Housing | Wood | 1922 | No style |
| 6 | Housing | Wood | 1922 | No style |
| 7 | Housing | Wood | 1922 | No style |
| 22 (12) | Housing | Stucco (over brick) | 1904 | Classical Revival |
| 23 | Housing (duplex) | Stucco (over brick) | 1904 | Classical Revival |
| 24 | Housing (duplex) | Stucco (over brick) | 1904 | Classical Revival |
| 25 | Housing (duplex) | Stucco (over brick) | 1910 | Classical Revival |
| 26 (13) | Housing | Stucco (over brick) | 1910 | Classical Revival |
| 27 | Housing (duplex) | Stucco (over brick) | 1910 | Classical Revival |
| 28 | Housing (duplex) | Stucco (over brick) | 1910 | Classical Revival |
| 38 | Housing | Wood | 1922 | Colonial Revival |
| 39 | Housing | Wood | 1922 | Colonial Revival |
| 40 | Housing | Wood | 1922 | Colonial Revival |
| 41 (17) | Housing | Wood | 1922 | Colonial Revival |
| 42 | Housing | Wood | 1922 | Colonial Revival |
| 49 | Housing | Wood | 1922 | Colonial Revival |

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| | | | | |
|--------------|-------------------------------|---------------------|----------|-----------------------|
| 50 (14) | Housing | Wood | 1922 | Colonial Revival |
| 51 | Housing | Wood | 1922 | Colonial Revival |
| 52 | Housing | Wood | 1922 | Colonial Revival |
| 54 | Housing | Wood | 1922 | Colonial Revival |
| 59 | Housing | Stucco (wood frame) | 1918 | No style |
| 67 (18) | Housing (Nurses' Quarters) | Stucco (over brick) | 1908 | Italian Renaissance |
| 70 | Housing | Stucco (over brick) | 1908 | Hipped Cottage |
| 79 (9) | Recreation, theater | Stucco (over tile) | 1940 | Mission Revival |
| 80 (8) | Storage (guardhouse) | Stucco (over tile) | 1940 | Southwest Vernacular |
| 88 | Storage (powder storage) | Concrete | ca. 1899 | No style |
| 102 | Housing | Wood | 1922 | No style |
| 103 | Housing | Wood | 1922 | No style |
| 104 | Housing | Wood | 1922 | No style |
| 105 | Housing | Wood | 1922 | No style |
| 106 (1) | Housing | Wood | 1922 | No style |
| 107 | Housing | Wood | 1922 | No style |
| 108 | Housing | Wood | 1922 | No style |
| 109 | Housing | Wood | 1922 | No style |
| 111 | Housing | Wood | 1922 | No style |
| 112 | Housing | Wood | 1922 | No style |
| 125 (2) | Steam plant | Stucco (over tile) | 1917 | No style |
| 138 (5) | Housing (duplex) | Stucco (over brick) | 1907 | Colonial Revival |
| 139 | Housing (duplex) | Stucco (over brick) | 1907 | Colonial Revival |
| 140 (4) | Warehouse | Stucco (over brick) | 1919 | No style |
| 141 | Warehouse | Stucco (over brick) | 1919 | No style |
| 143-145 (24) | Hospital; one building | Stucco (over tile) | 1922 | Modernistic |
| 149 (10) | Yucca Lodge | Stucco (over brick) | 1909 | Mediterranean Revival |

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| | | | | |
|----------|-------------------------------------|--------------------------|----------|------------------|
| | (administration building) | | | |
| 201 A-C | Storage; three buildings (latrines) | Stucco (over wood frame) | ca. 1922 | No style |
| 202 A-C | Storage; three buildings (latrines) | Stucco (over wood frame) | ca. 1922 | No style |
| 213 (6) | Housing (duplex) | Brick | 1905 | Hipped Cottage |
| 223 | Housing (duplex) | Stucco (over brick) | ca. 1895 | Colonial Revival |
| 248 | Warehouse | Stucco (over brick) | 1918 | No style |
| 323 | Shops | Stucco (over tile) | 1918 | No style |
| 324 | Storage (maintenance shop) | Stucco (over wood frame) | ca. 1938 | No style |
| 372 | Boiler House | Stucco (over tile) | 1934 | No style |
| 383 | Storage | Wood | 1939 | No style |
| 385 | Storage | Wood | 1939 | No style |
| 386 | Storage | Wood | 1939 | No style |
| 387 | Storage | Wood | 1939 | No style |
| 388 | Storage | Wood | 1939 | No style |
| 389 (16) | Storage | Wood | 1939 | No style |
| 390 (7) | Motor Pool | Stucco (over tile) | 1918 | No style |
| 391 | Animal pen (storage) | Stucco (wood frame) | 1934 | No style |
| 393 | Storage | Wood | 1939 | No style |
| 394 | Storage | Stucco (over wood frame) | ca. 1922 | No style |
| 401 | Canteen (storage) | Steel | 1946 | Quonset |
| 403 | Storage (tin shop & tool storage) | Steel | 1948 | Quonset |

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Noncontributing Buildings

| | | | | |
|---------|--------------------------------|------------|----------|----------|
| 404 | Paint Storage | Steel | ca. 1948 | Quonset |
| N 1 | Laundry | Concrete | ca. 1995 | No style |
| N 2 | Grant County Substation | Wood Frame | ca. 1970 | No style |
| N 7 (3) | Fire Station; two buildings | Steel | 1965 | No style |

Contributing Structures

| | | | | |
|----------|---|-----------------------|------------|----------|
| 60 | Masonry Reservoir | Stone | 1903 | No style |
| 63 (19) | Brick Incinerator | Brick | 1915 | No style |
| 64 | Steel Water Tank | Steel | 1908 | No style |
| 158 | Steel Flag Pole and Spanish-American War marker | Steel; Concrete | 1900; 1902 | No style |
| 306 (32) | Septic Tank Facility and Piping | Steel; Concrete; Wood | ca. 1905 | No style |
| N/A (15) | Fort Bayard Gateway | Stone | 1940 | No style |
| N/A | Masonry Drainage System | Stone | 1937-1940 | No style |
| N/A (21) | Cameron Creek Dam | Stone | 1903 | No style |

Noncontributing Structures

| | | | | |
|----|------------|-------|-----------|----------|
| N3 | Water Tank | Steel | ca. 1990s | No style |
|----|------------|-------|-----------|----------|

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Contributing Sites

| | | | | |
|---------------|--|-----------------|-----------------|----------|
| 65 | Former Redwood Water Tank Foundation | Concrete | 1920 | N/A |
| N/A (29 & 30) | Parade Ground | Earth | ca. 1870 | N/A |
| N/A (23) | Fort Bayard National Cemetery | N/A | ca. 1880s; 1975 | No style |
| N/A (25 & 26) | Northeast Rifle Butt Trenches and Pits | Earth | ca. 1890 | N/A |
| N/A | Nine-Hole Golf Course | Earth | ca. 1925 | N/A |
| N/A | Northwest Rifle Butt Trenches and Pits | Earth | ca. 1890 | N/A |
| N/A | Sanatorium Orchard and Fields | Earth; Stone | ca. 1910 | N/A |
| N/A | Sanatorium and Hospital Dump | N/A | ca. 1910 | N/A |
| N/A | Fort Bayard Army Hospital and Sanatorium Receiving War4d | Concrete; Stone | ca. 1885; 1910 | N/A |
| N/A | Sanatorium Refrigeration and Power Plant Complex | Concrete; Stone | 1903 | N/A |

Noncontributing Sites

| | | | | |
|-----|-------------------|-----------------|-----------|----------|
| N 4 | Pauper's Cemetery | N/A | 1965 | No style |
| N 5 | Trailer Site | Concrete; Metal | ca. 1980s | N/A |

Noncontributing Objects

| | | | | |
|-----|-----------------|-----------------|------|----------|
| N 6 | Buffalo Soldier | Concrete; Stone | 1992 | No style |
|-----|-----------------|-----------------|------|----------|

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Figure 7- 1: Parade Ground; undated (courtesy Silver City Museum).



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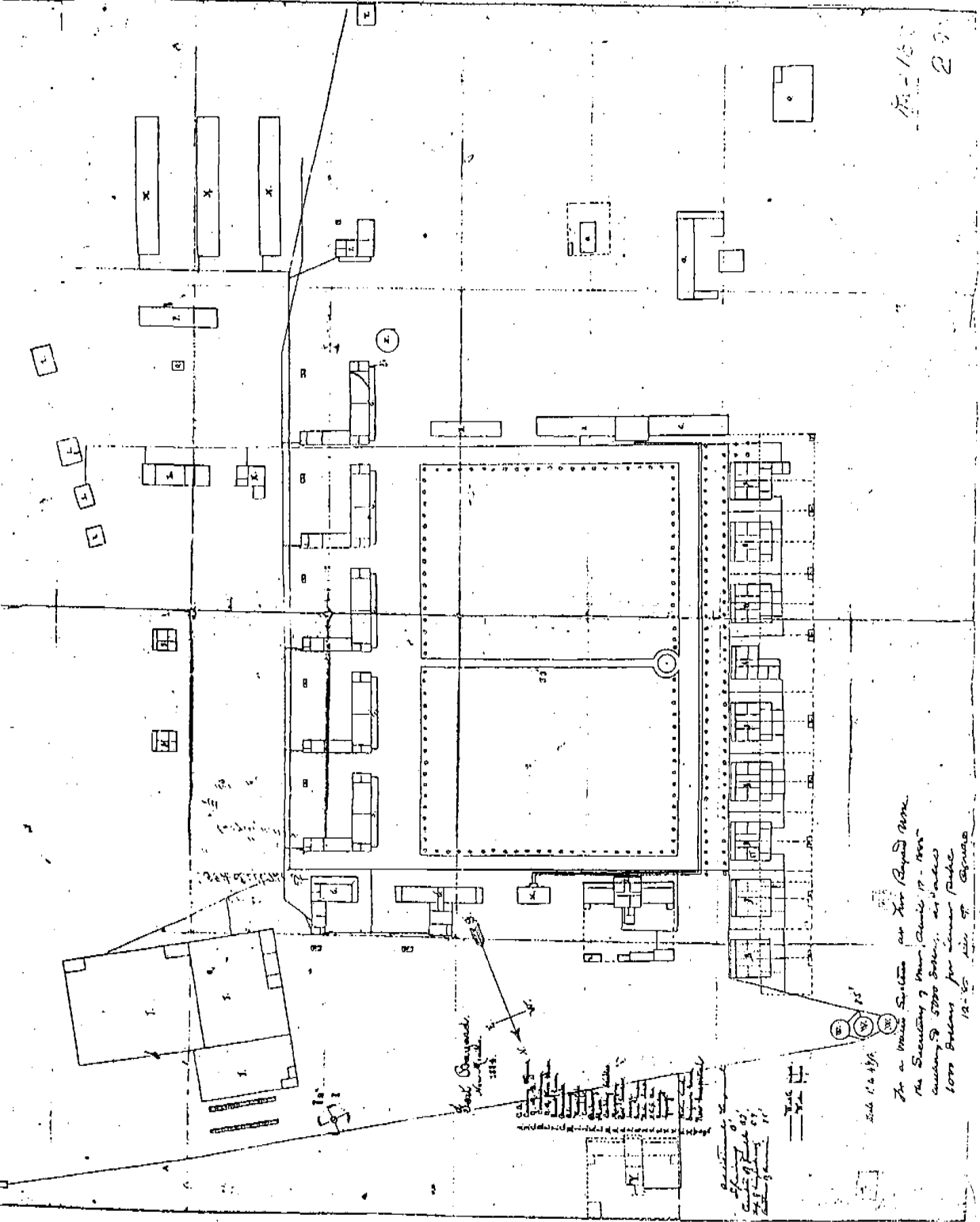
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Figure 7-2 1885 Plan of Parade Ground and Fort (see reverse side)

15-157
29



For a more detailed plan for Rapid Run
the Secretary of War, April 17 - 1905
building 3 5000 sq. ft., as noted
1000 sq. ft. for lower floor
12-15 ft. high of ground

Black Bayou
New Orleans

Building 3
Building 4
Building 5

See 12-157

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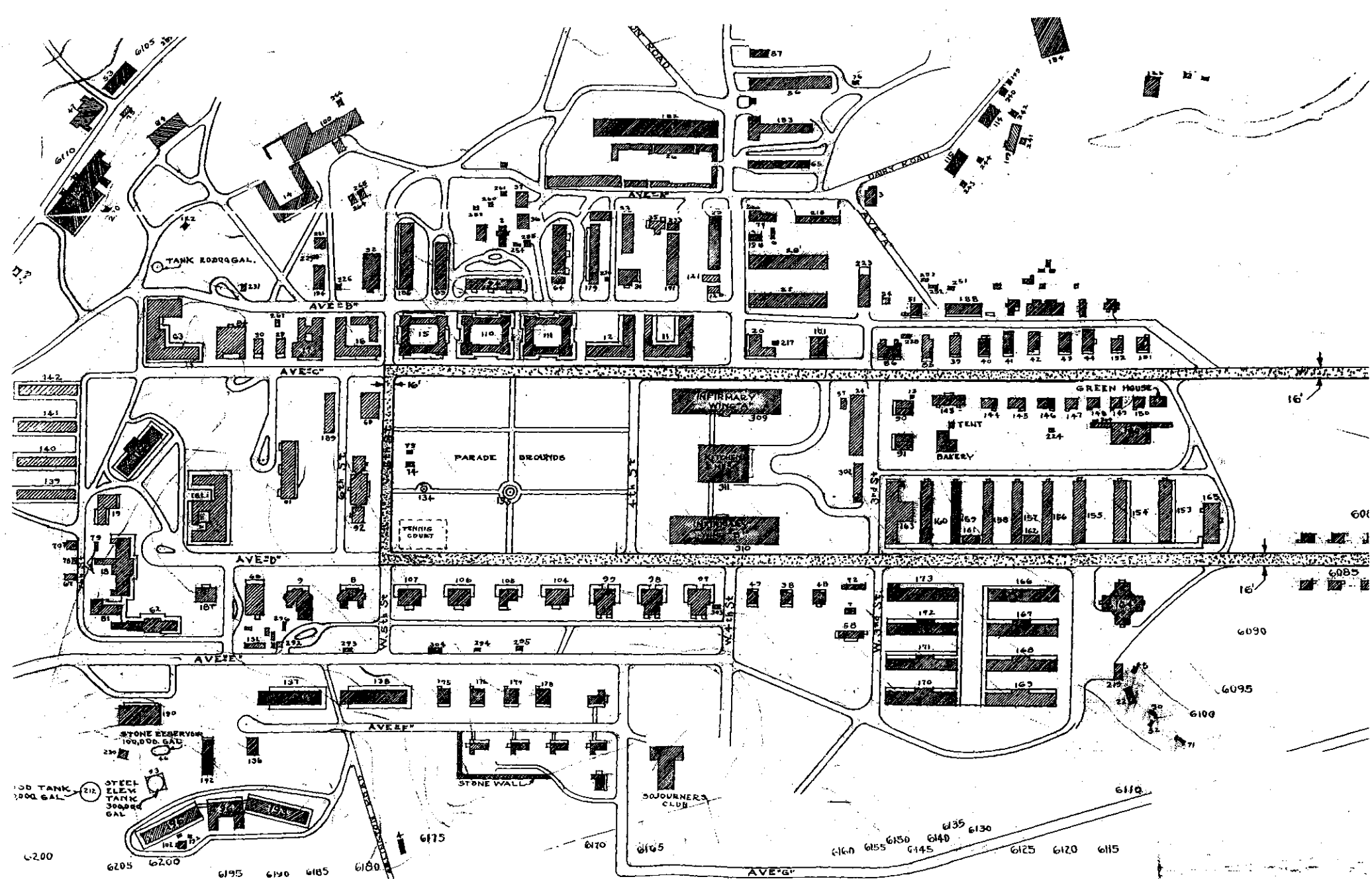
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Figure 7-3 Portion of 1925 Plan of Fort Bayard United States Veterans Bureau Hospital (see reverse side)



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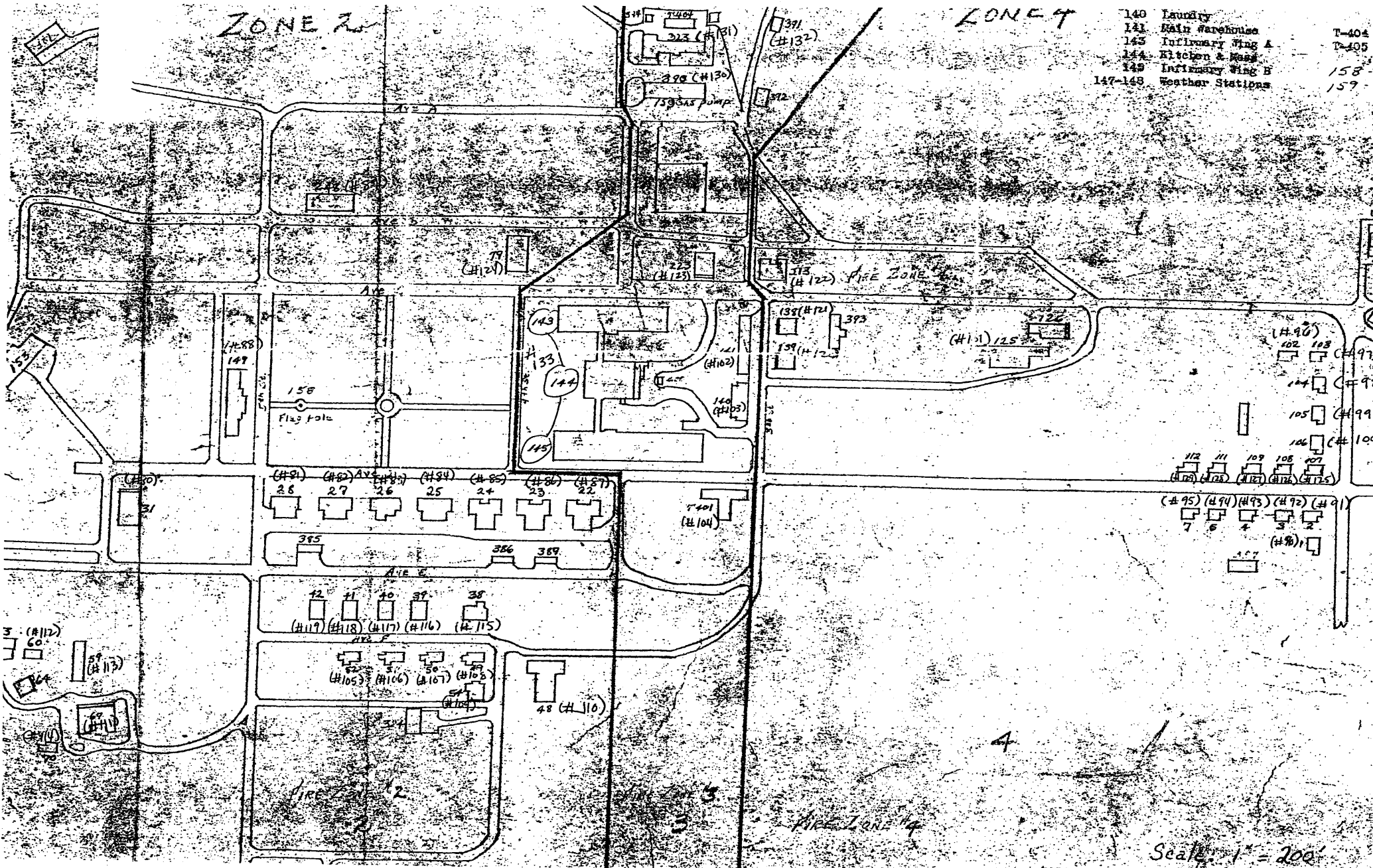
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Figure 7-4 **Portion of 1951 Fort Bayard Fire Zone Layout Plan (see reverse side)**

ZONE 2

ZONE 4

- 140 Laundry
 - 141 Main Warehouse
 - 143 Infirmary Wing A
 - 144 Kitchen & Mess
 - 145 Infirmary Wing B
 - 147-148 Weather Stations
- T-404
T-405
158
159



Scale 1" = 200'

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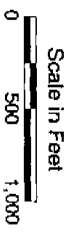
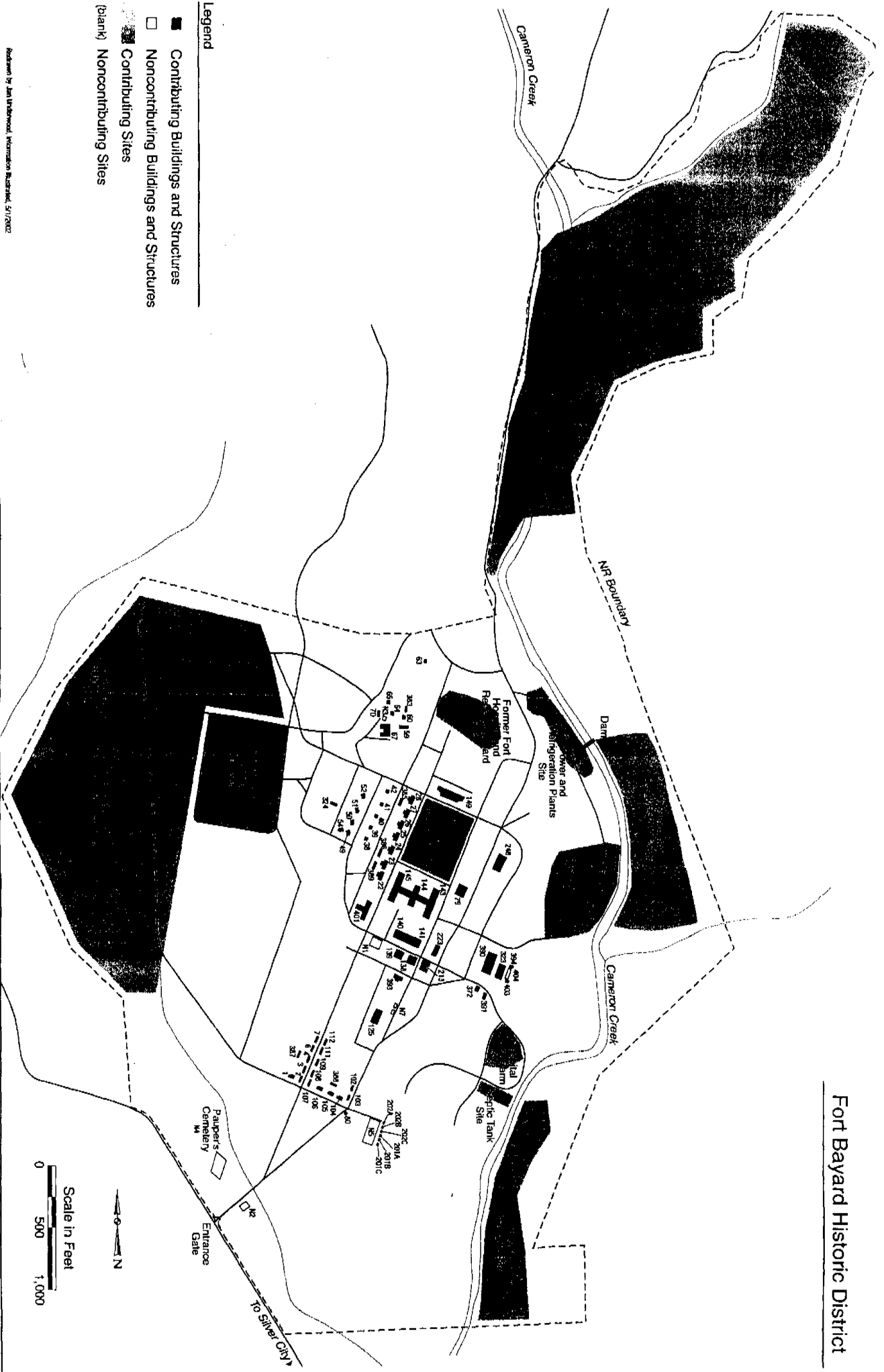
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Figure 7-5 Fort Bayard Historic District Map (see reverse side)

Fort Bayard Historic District

- Legend**
- Contributing Buildings and Structures
 - Noncontributing Buildings and Structures
 - ▨ Contributing Sites
 - (blank) Noncontributing Sites



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Statement of Significance

During the 99 years spanning its establishment as a fort in 1866 through its closing as a Veterans Administration hospital in 1965, Fort Bayard served as the most prominent evidence of the federal government's role in the development of southwestern New Mexico. From 1866 to 1899 it functioned as an Army post during which period its soldiers, many of them African-American, or Buffalo Soldiers, protected settlers working in nearby mining districts and participated in the final campaigns of the Apache wars. In 1899 the facility became the Army's first tuberculosis sanatorium. Serving in that capacity for 21 years, Fort Bayard, with its high, dry setting, became nationally known for the climatological therapy it provided its patients, as well as its staff's research to develop efficient methods of screening large numbers of individuals for the dreaded disease. It was transferred to the United States Public Health Service in 1920 and then to the Veterans Bureau in 1922 when a modern hospital replaced the multiple ward system of the earlier sanatorium. It continued to serve veterans with pulmonary ailments until 1965 when the federal government closed the hospital, transferring the facility to the State of New Mexico. Although many of the buildings of the first two periods no longer stand, Fort Bayard is significant not only for the role it played as a military post in fostering early settlement in the region, but for its role as a nationally prominent tuberculosis sanatorium and hospital. Its built environment, as described in Section 7, is significant for presenting a well-preserved example of the planning patterns and architectural styles of the building types associated with sanatorium construction during the early decades of the twentieth century, and especially with the post-1922 period, as the emphasis shifted from climatological treatment using dispersed open air wards to the centralized operation of the U.S. Veterans Bureau's sanatorium complex in 1922. The sites are also significant for their historic association with military training and the efforts of the sanatorium to achieve a high degree of self-sufficiency as a part of its mission to restore the health of its tuberculosis patients. For these reasons, the Fort Bayard Historic District is nominated at the state level of significance under Criterion A in the areas of Military, Exploration/Settlement, and Health/Medicine, and under Criterion C, in the area of Architecture.

Establishment of Fort Bayard Army Post

Fort Bayard was established on August 21, 1866 by troops of Company B, 125th United States Colored Infantry under the command of Lt. James M. Kerr. Kerr was acting on a recommendation made earlier by Major Nelson H. Davis, Assistant Inspector General, to Brigadier General James H. Carleton, the commander of the Army's New Mexico Military Department. Later, in 1869, a 13-square mile parcel of the public domain including the fort and extending northward was declared by Executive Order the Fort Bayard Military Reservation.

Carleton's establishment of the fort just months prior to his removal from command in New Mexico reflected the policies he had pursued since arriving in the territory in the summer of 1862. A career soldier, he

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was commander of the California Column, consisting of 2,350 soldiers sent eastward to secure New Mexico from further Confederate threats. Prior to the Civil War he had served in the California Department under Colonel Edwin Vose Sumner, who during the 1850s had reorganized the New Mexico military department establishing forts away from communities and closer to locales where the threat of Indian attacks was more likely. While in California Carleton had witnessed the potential that gold mining held for the future development of the West and came to believe that it would be necessary to remove the threat of Indian attack to realize this potential. With the outbreak of the Civil War and much of the Army's attention turned eastward, Navajo and Apache attacks on residents in the Territory of New Mexico increased. After placing New Mexico under martial law to restore the authority of the Union and to reduce the threat of Confederate subterfuge, Carleton turned his attention to eliminating the Indian threat. His most notable effort was to resettle the Mescalero Apaches and the vast majority of Navajos along the Pecos River at Bosque Redondo in 1864. These efforts also reflected the intent of Carleton's superior, General John Pope, commander of the Military Division of Missouri, to create a line of posts across southern New Mexico to protect residents from Apache raids.

In southwestern New Mexico, Carleton's policy, beginning in the winter of 1863, consisted of conducting a series of relentless campaigns or "scouts." Using this tactic, troops ventured into Apache strongholds, dogging various bands until they surrendered from sheer exhaustion and went willingly to agency sites where they were closely monitored. These campaigns sometimes involved the establishment of temporary posts, such as Fort McLane (1860-1863) south of Fort Bayard, and Fort West (1863-64), north of present Silver City. During one of these scouts, Mangas Coloradas, the respected leader of the Warm Springs band of Apaches, whose lands extended across much of southwestern New Mexico, was killed while held captive at Fort McLane in February 1863. Incidents such as this combined with the harsh conditions to which the Mescaleros and Navajos were subjected at Bosque Redondo would later place Carleton and his policies under much public as well as political scrutiny. His campaign, however, marked the beginning of the end of the "Indian-White Civil War, then over 250 years old" in the American Southwest (Lamar 1966:122). It has been proposed that the Army's persistence in pursuing its conflicts with the West's Indians as police actions rather than as a conventional war prolonged the bloodletting for another two decades.

The establishment of Fort Bayard contributed to this campaign to subdue hostile Indians in southwestern New Mexico. The valleys and slopes lying southeast of the Pinos Altos Mountains had long held the promise of mineral wealth and had attracted those willing to accept great risk to attain it. Following the discovery of copper at Santa Rita del Cobre in 1803, Mexican miners labored at great risk to extract the ore and then ship it south to Janos in the present Mexican state of Chihuahua. Later, in the 1820s, the early American adventurer, James Ohio Pattie, worked at the mine. Apache attacks were so severe, however, that the mine lay abandoned until the 1850s. The Bartlett Boundary Survey party camped there in 1851 and the mine was revitalized when the Army established nearby Fort Webster during 1852-53 and again from 1857 to 1860, and in the 1860s, Americans ventured into remote areas of the region's mountains in search of wealth. Thomas Birch and two other prospectors found gold along Bear Creek about 12 miles northwest of the mine at Santa Rita during this

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period. These forays drew great resistance from the Warm Springs Apache band, which objected to the incursions that were being made into their homeland. The level of Apache resistance would rise and fall during the 1870s, reflecting the changes in reservation locations imposed by the federal government. Resistance intensified as the agency serving the Warm Springs band shifted from its traditional heartland of at Ojo Caliente westward to the Tularosa River, and, finally, to the San Carlos Reservation. The resistance culminated under the leadership of Victorio in 1879, when the majority of the band fled the San Carlos Reservation, carrying out widespread raids across Arizona and New Mexico, before finally being killed by Mexican troops in Chihuahua.

With the conclusion of the Civil War and the preoccupation it commanded, attention again turned to the West and its potential for extractive wealth. At the same time, however, the size of the Army had greatly diminished so that by 1866 the entire United States Army stood at less than 55,000 men. Seeking "to give the best protection for the means at hand," General of the Army, Ulysses S. Grant sought to disperse the 5,000 troops available along the western frontier at well-selected fort sites (Hart 1964:11). With posts already established at Fort Cummings (1863) and Fort Selden (1865), the site on the hill above Cameron Creek extended the Army's reach northwestward, offering protection to miners working at both the nearby Santa Rita and Pinos Altos mining districts. The fort was named after Captain George D. Bayard who had served with the 4th Cavalry along the frontier as a junior officer, and who was mortally wounded at Fredericksburg, Virginia, in 1862 having obtained the rank of brigadier general of volunteers. Charged with protecting the miners and the necessary supplies and foods arriving in the district on pack trains, the fort quickly assumed a key role in the settlement and exploration of the region.

Initially, two cavalry companies and one infantry company were assigned to the new fort. Living in canvas tents, the troops were faced with not only meeting their primary mission but also with constructing permanent quarters and the other buildings and structures required by a frontier fort. On one occasion during its earliest period, the fort itself was raided by a band of Apaches (Giese 1976:np). More often, however, the troops encountered these bands during the frequent scouts that they conducted, searching for small renegade groups. Often extending over several weeks, the scouts were comprised of both infantry and cavalry units, sometimes numbering as many as 40 soldiers. They ranged eastward to the Rio Grande, with stops at Fort Selden, and westward into the newly designated Arizona Territory with incursions into the Mogollon Mountains to the northwest and the Chiricahua Mountains to the southwest. On occasions the "scouts" even involved crossing the border into Mexico under the provisions of "hot pursuit" quietly practiced by the Army during this period (Reeve 1950).

The fort to which these early scouting details returned and called home offered few amenities during its early years. Typical of the Army's fort planning, the post was organized around a large parade ground sited on the flattest parcel of land on the rolling terrain above the west bank of Cameron Creek. The first buildings, constructed closely together along the rectangular periphery of the grounds, consisted of temporary huts built of logs, cobbles and adobe with earthen floors, and covered with flat dirt roofs that leaked during summer rains.

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No evidence remains of this earliest period at Fort Bayard other than the parade ground, however, the descriptions provided by 2nd Lt. Fredrick E. Phelps, who served there from 1871-1876, furnish a sense of the crude facilities. Juxtaposing the attractive location of the fort with its crude buildings, he noted, "The locality was all that could be desired; the Post everything undesirable" (Reeve 1950:50).

Even as its occupants labored under these unfavorable conditions, the future of the post remained uncertain. In the summer of 1870, General John Pope, commander of the renamed Department of Missouri, of which the forts in New Mexico were a part, considered closing the fort and establishing a new fort farther south in the Mimbres Valley to replace forts Bayard and Cummings (Miller 1989:234). The fort's future for the next three decades was assured, however, when Secretary of War Belknap approved its budget in July 1870, designating \$45,000 for the construction of permanent quarters. By 1877, a row of officers' quarters had been completed along the west side of the parade grounds. Similar to the earlier temporary buildings, the construction of these buildings was carried out by both the post's soldiers and contractors. As was the case with much of the construction carried out at army posts in the West, much of the work was shoddy. In 1881, Chief Quartermaster Lee portrayed the post's buildings as hastily constructed with the enlisted men's barracks listed as "wretched" and the officer's quarters as "barely habitable" (quoted in Miller 1989:235).

Despite the early fort's shortcomings, it quickly had an impact on the area. By 1869, settlers, led by John M. Bullard and William M. Milby, began to occupy the Ciénega de San Vicente, six miles west of the fort, a traditional camping site of the Warm Springs Apaches. Two years later, the settlement was renamed Silver City as numerous mines opened at nearby Silver and Chloride Flats. At least 18 of the miners working these diggings were members of the California Column, who had mustered out in New Mexico, and their former commander, General Carleton was a partial owner of one of the mines (Miller 1982:46). At the same time, the community of Santa Clara started to develop a mile south of the fort with many of its residents deriving their income from work provided by the needs of the fort. Renamed Central City in 1868 because of its central location, it briefly served as the county seat for newly created Grant County.¹ It soon relinquished the seat to Pinos Altos, however, and, ultimately, to Silver City in 1871. Freight routes penetrating the area from the Butterfield Stage route to the south soon opened as did routes between Santa Rita and Pinos Altos. Soon local stagecoaches traveled these routes as well with several local roads passing near the fort. A number of these alignments remained near the fort well into the twentieth century when the highway to Silver City passed directly in front of the hospital grounds' gate. This stimulated more settlement as the region became increasingly connected with the territory's larger trade network along the Santa Fe Trail. The shipping of substantial amounts of copper to Mexico for use in that country's coinage had an equally positive effect on the local economy.

¹ In 1947 the name was shortened to Central, and in 1999 the name Santa Clara was restored.

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Protecting the growing number of settlers often taxed the ability of the three-company garrison at Fort Bayard. Already undermanned as a result of the widespread discharges following the close of the Civil War, few of the companies were at their full complement. During his final inspection tour of the territory's forts in 1867, General Carleton recommended that the fort's troops be increased to four companies of cavalry and two of infantry. Even these recommendations did little to offset the continued reduction of soldiers in New Mexico during the 1870s. The number of soldiers throughout the territory fell to as low as 884 at mid-decade (Miller 1989:39). Eventually, additional troops were sent to the post, and by the late 1870s, it was considered a large fort. Post records for 1879, for example, list one brevet lieutenant colonel, a major, four captains, 11 lieutenants, 325 enlisted men in three cavalry and one infantry companies, 14 laundresses, 14 civilian employees, 25 Navajo scouts, 280 cavalry horses and 89 mules (Giese 1976:np).

Dating to the company that initially established the fort, many of its enlisted soldiers were African-Americans. Grouped in both cavalry and infantry units, these Buffalo Soldiers were a mainstay of the Army during the late Apache wars and fought heroically in numerous skirmishes. In 1877 a band of 40 Apaches who had fled the San Carlos Reservation in Arizona attacked a party of six Buffalo Soldiers of the 9th Cavalry, their officer and three Navajo scouts in the Florida Mountains. Fighting his way through the encirclement, Corporal Clinton Greaves led the party to safety and was subsequently awarded the Congressional Medal of Honor. Between 1877 and 1881, eight other members of the 9th Cavalry received similar medals for their bravery. Like many soldiers who served at Fort Bayard, some of the Buffalo Soldiers remained in the area following their discharge. John Crockett Givens, for instance, worked in Central City where he was elected Justice of the Peace in the 1880s. When he died, Givens was buried at the post cemetery. Lines of headstones noting the names of men and their various Buffalo Soldier units still remain in the older section of what is now the National Cemetery. In 1992, these soldiers were recognized for their bravery when a Buffalo Soldier Memorial statue was dedicated at the center of the Fort Bayard parade ground.

Post as Established Fort

By the early 1880s Fort Bayard had evolved from the crudely fashioned buildings marking its origin to a fully developed post with its principal buildings facing the parade ground. An 1885 map (see Figure 7-2) prepared for the Secretary of War depicting a proposed water system indicates how the built environment had enveloped the periphery of the parade ground. Along the south side of the parade grounds were quartermaster's storerooms flanking the sally port. Along the east side were the troop's barracks with cavalry stables and corrals to the rear. Facing the barracks along the west side were the officers' residences. These consisted of a line of eight pitched-roof duplexes, each with a central hall plan that flanked the commanding officer's residence. Along the north side stood the fort's library and hospital, replaced the following year by a hospital farther up the hill from the parade ground. The map also indicates a spring, a reminder of the first decade of the fort's history when barrels of water were transported from springs to the garrison for men and livestock alike. It also indicates, however, the fort's efforts to improve its water supply, denoting three water tanks located on a knoll

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northwest of the officers' residences. Below but near the hospital's present gravity-based water system, the tanks represented an almost continual effort during the fort's first 50 years to improve its chronically short water supply.

Moreover, the 1884 map indicates that the increased size of the garrison caused additional buildings to be constructed well away from the traditional orientation of the parade ground. Most notable is the outline indicating the new fort hospital to the north. Much of the construction going on at the fort during this period was contracted to local builders. Frequently noted in the Silver City newspapers, these federally funded projects injected considerable cash into the local civilian economy on which the residents of Central City, and to a lesser degree, Silver City depended. Additionally, the post contracted with suppliers for flour, beef, bacon, hay, corn and milled lumber. Although the contractors were often local, the area's agriculture, which was limited to farmlands in the Mimbres Valley, frequently proved insufficient. Suppliers were frequently forced to import foodstuffs from the Mesilla Valley at a greater cost to the Army (Miller 1989:154). Despite its remote location, freighters did manage to keep the post sutler's store well stocked. So extensive were the supplies available at the store operated by John A. Miller that it soon gained the reputation as having one of the largest stocks of goods in the Southwest and served soldiers, as well as miners assembling their grubstakes (*Silver City Enterprise* Jan. 4, 1882).

While progress was made in modernizing the fort and equipping it with amenities, the soldiers stationed there remained much involved in the protracted struggle with the Apaches through the 1886. Following the death of Victorio in Mexico in 1880, small bands of Apaches under Nana and Gerónimo continued to flee the San Carlos Reservation in Arizona to make quick attacks in the area. In part this conflict continued to fester because of the Army's unwitting decision to group several Apache bands on a single reservation where inter-band tensions remained high. In 1883, the McComas Incident captured the attention of the national press when a Silver City judge and his wife were killed and their son taken captive, never to be seen again. During periods of concerted pursuit, troops from other forts were temporarily assigned to Fort Bayard and dispatched to the field when information, sometimes transmitted to nearby Signal Peak through heliographic signals, offered clues as to the Apache band's location. Attached to a unit responsible for establishing the chain of heliographic stations between Fort Stanton and Fort Bayard was the newly commissioned 2nd Lieutenant John J. Pershing who reported for duty at the fort during the summer of 1886.

Following the surrender of Gerónimo in 1886, it became apparent that the Army's extensive frontier fort system was no longer necessary. At first, residents of the area remained uneasy, still expecting small bands of Apache raiders to reappear. As late as 1890, a local newspaper, citing a small raid carried out by the Apache Kid in the Black Range, warned that it was important to keep adequate cavalry troops stationed at Fort Bayard. Criticizing the decision to transfer cavalry units to other posts while retaining infantry troops, it argued that the infantry was of "no value in this immediate section" in apprehending Indian bands (*Silver City Enterprise* Oct. 10, 1890).

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More often, however, publicity relating to the fort addressed the daily issues of garrison life. Some notices cited soldiers sent to Silver City to work off their fines by cleaning the streets while others announced appearances of the fort's baseball and football teams as well as the band and the fort's entertainment group known as the Mohawk Minstrels. Additional attention focused on the fort's education program for soldiers' children with a school located at the rear of the enlisted men's barracks run by the post chaplain. Soldiering soon became reduced to exercises, maneuvers and target training. Ironically, it was only after the conclusion of the Indian wars, when the Army adopted the bolt-action Krag-Springfield .30/40 rifle in 1892 that marksmanship began to draw greater attention. According to normal guidelines, rifle ranges were to be located between a half-mile and three miles from a fort and situated so that the sun was to the back of the shooters (McChristian 1981:71). Both of the rifle ranges, or butts as they were termed at Fort Bayard, met that criteria with the northeast site located on the east side of Cameron Creek above the fort's field system and the northwest site located west of the knoll housing the fort's water tanks.

By 1890 it was apparent that the era of the western frontier, at least from the Army's perspective, had come to an end. Fort Cummings had closed in 1885 followed by Fort Seldon in 1890. That same year, General Grierson, commander of the New Mexico Department, recommended the closing of the Territory's additional forts with the exception of Fort Wingate. Thus, Fort Union closed in 1891, Fort Stanton in 1896, and Fort Bayard was scheduled for closing in 1899.

Fort Bayard: the Army's First Sanatorium

Even as the last detachment of the 9th U.S. Cavalry prepared to depart the discontinued post on January 12, 1900, new federal occupants had already taken up their duty at Fort Bayard. Following an order issued by the War Department on August 28, 1899 authorizing the Surgeon General to establish a general hospital for use as a military sanatorium, Major Daniel M. Appel, an Army surgeon, arrived at Fort Bayard on October 3, 1899. According to the Secretary of War's order, Appel was to establish the first sanatorium dedicated to the treatment of officers and enlisted men of the Army suffering from pulmonary tuberculosis. The new sanatorium was also charged with providing care and treatment for discharged soldiers entitled to the benefits of the U.S. Soldiers' Home in Washington, D.C.

The opening followed a similar conversion that occurred at Fort Stanton in April 1899, when the facility opened as a sanatorium for tubercular merchant seamen. Unlike Fort Stanton, which transferred to the Department of Interior in 1896, and then to the U.S. Marine Hospital Service, a bureau within the Treasury Department, in 1899, Fort Bayard remained within the Army under the auspices of the Army Medical Department. The Army's decision to retain the fort, even after it had outlived its military usefulness, grew from the strong interest that General George M. Sternberg, Surgeon General of the Army, had in pulmonary tuberculosis and its treatment.

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General George M. Sternberg

In addition to being an Army surgeon, Sternberg was also a noted bacteriologist who, in 1880, had translated Antoine Magnin's *The Bacteria*, which presented the latest research in germ theory. Sternberg's work contributed to preparing American understanding of Robert Koch's pronouncement in 1882 of the existence of the tubercle bacillus (Ott 1996:55). Over the next two decades Koch's analysis gained converts, leading to the universally accepted belief that tuberculosis represented a bacterium infection that could be diagnosed and then monitored by microscopic inspection of patient's sputum.

Sternberg was no doubt aware of the efforts of Edward Livingston Trudeau. Beginning in the 1870s, when he undertook his own recovery from consumption by withdrawing to the Adirondack Mountains, Trudeau had become an advocate of extended bed rest in remote, healthful environments. Quickly accepting Koch's research, Trudeau argued that those afflicted by the tubercle bacillus could best be healed when removed from cities and placed under the care of physicians who carefully monitored their weight and sputum and who prescribed constant bed rest with exposure to fresh air. Preferring the term "sanatorium," derived from the Latin word "to heal," to "sanitarium," derived from the Latin term for health, Trudeau founded his Adirondack Cottage Sanatorium at Saranac, New York, in 1885. This spawned the opening of hundreds of similar institutions throughout the country (Caldwell 1988:70).

Sternberg was also aware of the relatively good health that the Army's soldiers had enjoyed serving in the higher elevations of the American West. Members of Zebulon Pike's expedition of 1810 and of Fremont's exploratory parties of the 1840s had witness their health improve while in the Rocky Mountains. Similarly, Josiah Gregg, George Frederick Ruxton, and others traveling the Santa Fe Trail noted the invigorating climate where higher elevations and dry air enlivened invalids and promoted a feeling of general well-being (Spidle 1986:90-91). Motivated by these precedents as well as the growing popularity of climatological therapy for tuberculosis, Sternberg began to investigate the possibility of establishing an Army sanatorium in Colorado during the 1890s.

The need for the Army to treat its active soldiers as well as veterans became more pressing in the wake of the Spanish-American War. For the first time since the Mexican-American War of 1846, during which time American troops occupying Vera Cruz and other tropical areas in Mexico had suffered immensely, the Army was deploying soldiers to humid, tropical environments. The Army once again found its soldiers succumbing to disease at a far greater rate than they were to enemy fire. Most disturbing, particularly among those soldiers serving in the Philippines, was the incidence of pulmonary disease. Thus, as the Army made plans to discontinue its post at Fort Bayard, Surgeon General Sternberg proposed transferring the facility to the Army Medical Department. Although remote, the fort had become more accessible after 1891 when a railway depot was established at the nearby town of Bayard. More important, at 6,100 ft. and with a dry, sunny climate, the fort lay within what proponents of climatological therapy termed the "zone of immunity."

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Major D.M. Appel

The fort that Major Appel encountered when he arrived in October of 1899 reflected the neglect that had occurred there as the Army shifted its priorities away from the western frontier. Finding "all of the buildings, as well as the water and sewer systems, very much dilapidated," he began a program of "extensive repairs and alterations" that would extend over the next decade (Appel 1900:1003). In order to accommodate the first group of patients arriving from the Old Soldiers' Home, Appel quickly converted the old brick hospital north of the parade ground to serve as the infirmary for bed-ridden cases. Not only were the feeble and bed-ridden assigned there, but "febrile cases," as doctors often described active tuberculosis cases, were also placed there to be "kept absolutely at rest until the subsidence of the fever."

Consistent with practices at private sanatoria, Appel also prescribed that ambulant cases remain outdoors at least eight hours daily during the entire year, prohibiting patients from entering their dormitories from 8 a.m. until 8 p.m., and ordering that all of the dormitories' windows always remain open. Indicative of the similarities between the rigid regimes characteristic of both military and sanatorium life, he assigned patients who were expectorating tubercle bacilli to rooms with two beds and placed the rest in rooms containing six to 12 beds. Appel ordered all patients to carry paper "spit-cups" with them and to burn them in incinerators located on the grounds at least every 24 hours. Finally he also established a schedule in which patients were weighed weekly so that their weight charts would serve as indicators of their general progress.

A detailed picture of the sanatorium's first years appears in two papers Appel presented to annual meetings of the American Medical Association in 1900 and in 1902 (Appel 1900:1003; 1902:1373). Within the first eight month's of the facility's operation, it had admitted 165 patients. Of those 14 had died and 49 had been discharged. Of the 102 who remained, one had been cured; 26 were listed as convalescent, indicating an absence of active symptoms; 54 were listed as improving; and 21 were listed as not improved. Working with Appel was Earl S. Bullock, another Army physician and himself a victim of tuberculosis. Upon leaving the Army, Bullock remained in Silver City where he converted St. Joseph's Hospital to a sanatorium in 1902 and then, in 1905, opened New Mexico Cottage Sanatorium. Also assisting Appel was a staff that included seven female nurses, two of whom worked as dieticians, three stewards, and 16 privates serving in the Hospital Corps. As had been the practice earlier at the fort, the sanatorium also employed civilians including cooks, a baker, dairyman, watchman, teamsters and laborers.

Typically, both the patients and the staff coming to the sanatorium arrived by railroad. Just as the extension of the railroad across the American West had enabled the Army to subdue the Indians, it also aided health seekers as they traveled to the region's sanatoria. Ailing soldiers assigned to Fort Bayard traveled by train as far as Bayard station, which was located three miles to the south along a short line to the Santa Rita mining district and operated by the Atchison, Topeka, and Santa Fe (AT&SF). Begun in 1891 as the Silver City and Northern Rail Road Company and acquired by the AT&SF in 1898, the 14-mile line passed through the

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town of Bayard, which was established in the early 1900s primarily to provide a depot for the sanatorium. Accompanying the construction of the depot were coal elevators, now demolished, that provided the fuel for the heating and power plants.

Two years later, Appel reported that although the fort's water and sewer systems had been repaired, no new construction had yet occurred except for the glass solarium, a two-story steel framed structure located at the northeast corner of the parade ground. Referred to as "the birdcage," because of its stepped shape, transparent glass skin and steel ribbing, the solarium symbolized the importance that climatological therapy placed on exposure to the sun.

Admissions had increased, so that by March 1902, the sanatorium had treated over 600 patients. Concerned that its treatment program had not produced "more favorable results," Appel sought to analyze the difficult situation confronting the Army's first tuberculosis facility. Noting that "80 per cent of our patients come from the tropics," where the climate's enervating effects had permitted the disease to make "rapid progress before admission," he compared the Army's admission policy to that of private sanatoria. While the latter ordinarily admitted only about 25 percent of patients for whom the prognosis was thought to be good, Fort Bayard was obligated to admit any soldier ordered to the facility regardless of his condition. Moreover, noted Appel, the enlisted soldiers, who were generally less educated and often alcoholics, "especially of the class to which most of our patients belong," were not prepared to follow the demanding regime prescribed by physicians, particularly if their most acute symptoms subsided (Appel 1902:1375). Upon receiving a discharge from the Army, many patients elected to depart Fort Bayard rather than accept their rightful opportunity to remain and undergo a long-term convalescence.

Of particular significance was the emphasis that Appel gave to rest and diet two years earlier. Now able to point to empirical data garnered by the painstaking recordation of patients' weight changes and daily routines, he was able to present the conferees with evidence supporting the regime emerging at Fort Bayard. Although ambulant patients were still restricted from engaging in vigorous activities, Appel instituted a series of morning breathing exercises at the old fort's gymnasium designed to inflate temporarily collapsed portions of the lungs. As a beneficial result of these exercises, Appel offered data demonstrating the increase of chest measurements and also began to study red blood cell counts, concluding that the high elevation of the sanatorium increased the count and contributed to a greater likelihood of patients' recovery. Stating "life in the open air, which is the keynote of our treatment, is at first uncomfortable, but in our dry air, bright sun and clear sky a tolerance is soon induced," Appel reaffirmed his commitment to a nutritious three-meal diet with raw egg and milk supplements (Appel 1902:1376).

Major Appel's tour of duty at Fort Bayard ended in late 1902 when he was reassigned to the Philippines and replaced by Colonel Comegys, who had served at the fort during the early 1890's. As Appel's tour ended, Colonel John V. Hoff, Assistant Surgeon General of the Army, visited the sanatorium, followed some months

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later by Surgeon General O'Reilly. Praising Appel's efforts as "astounding," Hoff proclaimed the institution "pregnant with possibilities" and recommended \$40,000 in appropriations to install an electrical plant, sidewalks, and improvements (*Silver City Enterprise* Oct. 17, 1902). Over the next decade, particularly with the coming of Major George E. Bushnell as commanding officer in 1905, Fort Bayard underwent substantial change, assuming much of the appearance it held until 1922 when the modern hospital and its accompanying buildings were constructed.

Infrastructure Improvements to Fort Bayard Sanatorium

Not only were sidewalks added (provoking some envy in Silver City for their greater width), but an electrical and refrigeration plant, a cold storage unit, and a pumping station were also completed. In order to protect the wells along Cameron Creek from which the water was now being pumped, workers completed a masonry dam in 1903 to eliminate torrential flooding during late summer rains. Beginning with the construction of buildings # 22, 23, and 24 in 1904, the entire line of officers' residences along the west side of the parade ground underwent replacement; a process completed by 1911. In 1908, the fort's first infirmary along the north side of the parade ground gave way to the new Administration Building. Three new two-story brick residential quarters were completed south and east of the parade ground, and the nurses' dormitory, as well as two other residences appeared on the northwest knoll near a new masonry reservoir.

Using blueprints prepared by the Army's design staff, these construction projects were granted to Southwestern builders located in El Paso, Las Vegas, New Mexico and nearby Silver City. The newspapers in Silver City carefully monitored the number and size of construction contracts given to local builders such as Matthews and Laird and J.A. Harlan. Harlan faced many of the sanatorium's buildings in the same pebbledash stucco that he had previously used on the Mission Revival A.T. & S.F. depot in Silver City.

With the temporary admission from 1903 to 1906 of sailors, the sanatorium began to accommodate several hundred patients. To house this increased number of convalescents, a series of long wood frame buildings, known as "K" wards were constructed east of the parade ground, and a series of two-story wards with Mission Revival style elements appeared along the south side of the parade ground. The "double-decker" wards were rectangular in plan and had enclosed courtyards that permitted screened porches to be arranged around both the courtyards and their exterior elevations. Porches were lined with beds and patients were issued wool helmets and heavy sheep skin coats so that they could spend even the coldest days outdoors. Because of these large porch decks, patients frequently referred to the buildings as "ships" (Ehrman 1965:7).

With the emphasis given to a nutritious diet heavy with milk and eggs, the sanatorium began to expand the farming program that had marked the fort's efforts to raise some of the forage required by the cavalry's livestock. Efforts to develop truck farming and the sanatorium's dairy began around 1906 with the initiation of a piped water system originating in springs north of the facility. The new gravity-based system permitted

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workers to landscape the dirt-covered parade ground with trees, blue grass and flowerbeds. They were also able to irrigate gardens and provide water for the 120 Jersey and Durham cows that comprised the sanatorium's growing dairy herd (*Silver City Enterprise* Aug. 6, 1906). Over the next decade, particularly after the military reservation expanded in 1910 to include springs on land formerly owned by the Comanche Gold Mining Company, these landscape and agricultural efforts continued. By 1919, they culminated with the completion of concrete-floored dairy barns and silos, hog and chicken farms and an orchard.

By 1919 the cumulative effect of over 15 years of construction and improvement projects resulted in the creation of a small, nearly self-sufficient community. Although dependent on coal brought by trucks from Bayard Station to power its heating plant, the community produced much of its foodstuffs, and contained a post exchange and mobile canteen wagon as well as a fire department. Its post office and telephone system, connected to the Grant County system in 1903, offered residents communication with the outside world, and a small hotel offered relatives visiting patients a place to stay at the sanatorium. Beyond the K ward buildings southwest of the parade ground, stood a white, cruciform two-story Red Cross building with an adjacent baseball field backed with a wood grandstand (see Figure 8-1). Not only were there a library and a chapel, but also buildings for social clubs, including the Knights of Columbus and the Masons. Indicative of the policy of segregation common to era, a large tent was converted to serve as a club for African-American patients (*Silver City Independent* July 8, 1919).

Major George E. Bushnell

Much of the sanatorium's success can be attributed to George E. Bushnell whose tenure at Fort Bayard stretched over 12 years during which he was promoted to colonel. An individual with broad interests, Bushnell not only contributed to the formulation of public health policy regarding the screening for tuberculosis but pursued botanical studies as well. When beans were found at some of the nearby prehistoric Mogollon sites, he planted and reproduced the beans, soon referred to as Aztec beans. He also worked with Department of Agriculture foresters to select ornamental shade trees for the grounds and initiated a nursery for the entire military reservation, reasoning that ample forestation might contribute to the clean air seen as advantageous to pulmonary convalescents. As the sanatorium expanded its agricultural production, Bushnell sought to divert the complex's wastewater to irrigate the farm's crops (*Silver City Enterprise* April 28, 1905). Evidence of this latter effort remains, with three concrete septic tanks topped by a grid of steel piping stepped down to the bank of Cameron Creek. Paired steel towers and suspension cables held asbestos piping that carried the treated effluent from the tanks to the sanatorium's gardens on the other side of the creek.

As had his predecessors, Bushnell participated actively in ongoing research pertaining to the detection and cure of tuberculosis. Of particular interest, as Bushnell's career drew to an end during World War I, was the need to examine swiftly yet accurately, thousands of young men drafted into military service. The screening process posed a variety of dilemmas for an Army faced with instant and substantial manpower needs, as it

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needed to train its draftee examiners “not only to exclude from the army men who will cripple its effectiveness and help to swell the pension list, but also to do his part to hold to service those who are not afflicted with manifest disability” (Bushnell 1917:326). The Army was also required to determine whether soldiers had incurred any disease in line of duty or before enlistment prior to being discharged from the service.

In a series of papers published in the *American Review of Tuberculosis*, Bushnell set forth his testing methodology, which he based on tests and procedures developed at the sanatorium’s receiving ward. Specifically he argued that it was possible to screen individuals, often within 30 seconds, by having them strip to their waist and cough and breath while listening to various parts of their lungs. Rales, an abnormal sound detected by examination of the movement of air through the upper lobes of the lung, were the basis for rejection. Similarly, if examiners detected rales when examining the upper back or if they detected a vocal resonance indicative of lesions in the lower lobe, they rejected recruits.

Despite the value of Bushnell’s suggestions for screening recruits and those about to be discharged, World War I exacted a great cost on soldiers in all uniforms. The cold, damp trenches where soldiers spent much of their time were unhealthy, and the gas warfare exacted an even greater human toll. Many soldiers upon returning to the United States were subjected to the Great Influenza of 1918-19, which also contributed to pulmonary disease. Even as he departed Fort Bayard, Bushnell continued to address ways of regaining one’s health after being “wounded by tuberculosis” (Bushnell Sept. 1918:397).

Recognizing the proliferation of Army hospitals throughout the country dedicated to the care of those with tuberculosis, he remained an advocate of rest, pure air for “better oxygenation,” and “good food well assimilated” (Bushnell July 1918:25-26). Based on his experiences at Fort Bayard where adhering to a carefully prescribed daily regime was viewed as offering the best chance for recovery, Bushnell argued that with “tuberculosis we prescribe, but a mode of life.” In sharp contrast to the chemotherapy approach to treating tuberculosis that would emerge within two decades, he felt that physicians should not hope “to destroy or inhibit the tubercle bacillus, as much as to help our patients to restore their own immunity.” To a great degree Bushnell’s advice and the program he developed at Fort Bayard contributed to the Army’s, and more broadly, the nation’s efforts to fight tuberculosis during the first four decades of the twentieth century.

United States Veterans’ Hospital No. 55 at Fort Bayard

The conclusion of the World War I brought significant changes to the scope of Army activities as they pertained to veterans. The former institution of the Old Soldiers’ Home, under the auspices of the Army as well as the practice of providing medical care to both those on active duties and discharged veterans qualifying for medical care, came to an end. The first indication of the change at Fort Bayard occurred in the spring of 1920. In late May the War Department closed the sanatorium, transferring its corpsmen, physicians and most patients to other facilities. Many were transferred to the Army hospital in Denver in an effort to consolidate services.

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The shift from Army to civilian control was completed in June when the United States Public Health Service assumed control of the facility. A second phase occurred in 1922 when a new agency, the Veterans' Bureau, was created within the Treasury Department and charged with operating hospitals throughout the country whose clientele were veterans requiring medical services. As a result, in the summer of 1922 the United States General Hospital at Fort Bayard, as the sanatorium was then known, was transferred to the Veterans' Bureau and became known as United States Veterans' Hospital No. 55. Its mission of treating those afflicted with tuberculosis, however, remained the same.

The years immediately following the conclusion of the war were marked by increased activity designed to promote the well-being of the soldiers who had returned from the war, many bearing physical and psychological scars. In order to advocate their interests as well as to provide a network for all veterans, organizations such as the Veterans of Foreign Wars and the American Legion were founded with chapters springing up throughout the country. Leading the American Legion's organizational effort in New Mexico was Bronson M. Cutting, owner of the *Santa Fe New Mexican* and, from 1927 until his death in 1935, a United States senator. Under Cutting's leadership, by late 1920 there were 51 American Legion Posts in the state. The tubercular veterans at Fort Bayard formed large posts of both the American Legion and the Veterans of Foreign Wars. The leverage these organizations exerted, in part, contributed to substantial efforts in the early 1920s to modernize the facilities serving those who had sacrificed their physical well being for a grateful nation.

Modernization of the Hospital

Such was the case at Fort Bayard when in February 1922 Treasury Department and Veterans Bureau officials announced plans to construct a modern hospital and to make the sanatorium "the largest institution of its kind in the world" (*Silver City Independent* Feb. 14, 1922). The new hospital would permit the facility to improve the treatment given to the more than 1,000 patients already at the facility as well as an additional 250 bed patients. The cost of the project was over a million dollars, which included the construction of additional residential quarters for employees.

The results of this ambitious building project were significant. The immense three-story hospital, with its H plan, contained two infirmary wings connected by a passageway along which a kitchen and mess were located signaled a greater centralization of medical services. Located at what had been the south end of the parade ground, the hospital became part of a dual centerpiece symbolizing the new direction in hospital operation. The now truncated parade ground to the north recalled the 65-year history of the fort and how the organization of the earlier Army sanatorium closely paralleled the settlement pattern of a fort.

An aerial photograph taken in ca. 1923 just after the hospital was completed reveals the mix of old and new as the transition was occurring (see Figure 2). Symmetrical and generously fenestrated along the elevations marking the infirmary wards, the new building suggests how designers working under chief architect James A.

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Wetmore attempted to integrate the basics of climatological therapy--fresh air and sun--into modern structures. At the same time, the basement offered spaces for some of the modern therapeutic treatments unrelated to climate. To the northwest, the row of hipped-roof physicians' residences continued to line the shortened parade ground.

Farther to the background of the photograph are two rows of new residences with elements of the Colonial Revival style and the Sojourners Club, which was completed in 1922 as the first Spanish-Pueblo Revival style building at the post. To the left is the cemetery with its headstones recalling both the era of the fort and of the sanatorium. With the exception of a few long rectangular brick warehouses paralleling the boundaries of the parade ground, the vast majority of light-roofed linear buildings visible in the photograph are the K wards that had been rendered surplus with the opening of the new hospital. By 1926, most of those wood frame buildings as well as the "double-decker" Mission Revival wards in the right foreground had been removed, adding "greatly to the general appearance" of the reformed sanatorium (*Silver City Enterprise* July 16, 1926). Replacing them were types of building associated with a large modern hospital. These included numerous additional residences produced from three basic plans, two of which were modest and utilitarian and the third evocative of the then popular Colonial Revival style. They also included a wide range of support buildings. Some, such as three rectangular warehouses located near the parade ground and the steam plant date to the years just before the 1922 hospital. Other shops and storage facilities would appear as part of New Deal projects carried out at the hospital.

In effect, as the Army-era sanatorium grew, the landscape in the area surrounding the parade ground became cluttered with temporary wood frame buildings whose usefulness expired with the completion of the new hospital. Peripheral areas that continued to contribute to the self-sufficiency of the hospital, such as the power and refrigeration plants, the new livestock barns, and the orchard and field systems, retained their general appearance. The central grounds surrounding the new hospital, however, underwent a beautification program. A road improvement project resulted in surfacing the macadam roadways with a hard bituminous layer. Landscaping and tree planting continued in the area where the parade ground abutted the north side of the hospital. Although the deck above the passageway connecting the two wings of the hospital offered patients a place to sit in the sun, a ramp permitted non-ambulatory patients to have access to the small trees that gradually became a shaded grove.

Under the auspices of the Veterans' Bureau, diversionary activities for the patients and staff broadened. The same year that the hospital was completed, the Masonic order completed the Sojourners' Club building. Retired General of the Army John J. Pershing returned to his first duty post amid much fanfare for its dedication in the summer of 1922. Later, a nine-hole golf course with fairways consisting of native grasses and greens made of oiled crushed stone followed. Also popular among the patients, staff, and the many employees of the post who resided in nearby Central City were frequent boxing matches and baseball games staged at the baseball field and grandstand located southwest of the Red Cross building. Of particular pride for the residents of Fort

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Bayard was the post's baseball team. It competed in the Copper League, a league composed of teams from the copper mine towns of the Southwest. Functioning independently of organized baseball, the league earned the sobriquet of an "outlaw league." Removed from organized baseball, teams in the league sometimes employed professional players playing under assumed names who had been banned from organized baseball. The Fort Bayard team, for instance, included several members of the 1919 Chicago White Sox, the so-called "Black Sox," widely believed to have thrown the 1919 World Series (Foy). Working at jobs such as in the post's fire department or motor pool, they played for Fort Bayard team during the early 1920s.

Offsetting these pleasurable diversions, however, was an ongoing concern that plagued many disabled veterans regarding their entitlements. Going back to the fort era and then the arrival of the first veterans from the Old Soldiers Home, the soldiers and disabled patients assigned to the sanatorium had relied upon small pensions, often as their only source of income. These monies permitted them to purchase the daily items they needed, both on the post and in nearby Central City. Patients' spending played a key role in the community's economy, despite proscriptions against partaking in some of the town's offerings, such as alcohol and bawdy houses. As World War I faded from the nation's collective memory and with the onset of the Great Depression, Congress periodically sought to cut veterans' benefits, finally doing so in 1933. Senator Cutting bitterly opposed by these cuts, which were often substantial. The monthly income for many Fort Bayard patients was reduced from \$100 to \$20 per month (Lowitt 1992:238).

The New Deal and World War II

During the Great Depression the hospital continued to treat its patients, although the agricultural program received less emphasis. Thomas Foy, a lifetime resident of Central who served as mascot of the baseball team in 1922, recalls that the quality and reputation of the medical staff remained high. During the 1930s many Civilian Conservation Corps (CCC) boys were brought to the hospital for treatment for minor afflictions unrelated to tuberculosis. As the New Deal sought to undertake public works projects as a means of providing the unemployed with work relief, Fort Bayard received funding for a series of construction and landscape projects. With the exception of four relatively minor contemporary buildings, the WPA projects would complete the built environment and cultural landscape that characterizes much of the historic district today.

Notable among the WPA projects was the post theater and a series of landscaping projects that resulted in an extensive series of masonry drainage canals throughout the grounds. With numerous accompanying masonry retaining walls constructed to reduce erosion, the drainage system was designed to offset the waters that tended to flow from the knoll on which the Nurses' Quarters and water tanks are located during monsoon rains. Now lined by trees and with occasional concrete footbridges, the drainage system combines with the random groves of tress planted in earlier landscaping projects to convey the frontier pastoral motif that characterizes most of the grounds.

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During World War II the hospital continued to serve tubercular veterans. As the fight against tuberculosis shifted away from climatological to collapse therapy, artificial pneumothorax and thoracoplasty, and eventually to chemotherapy in the mid-1940s, the hospital's practices also changed. Between 1943 and 1945, when many of the hospital's workers entered military service, as many as 100 German prisoners of war were brought to the fort from the large P.O.W. camp near Lordsburg, New Mexico. Housed in a building north of the hospital and guarded by two platoons of soldiers, they were assigned jobs ranging from hospital orderlies to small construction projects and caring for the post's gardens and orchard.

Post-War Years

In the post-war years, the hospital continued its operation with its mission expanded to treat local World War II veterans with ailments other than tuberculosis. In 1946, the drug streptomycin became the leading chemotherapy prescribed for pulmonary disease, and then, by the mid 1950s, physicians also began to prescribe isoniazid and then para-aminosalicylic acid to treat tubercle bacillus. As the needs of the modern medical program shifted, the agriculture programs as well as much of the infrastructure that had previously provided self-sufficiency for the sanatorium ceased. The remains of these buildings and field systems are sites possessing high historical value relating to former essential activities at the fort and sanatorium. As a result of these changes, large portions of the old Fort Bayard Military Reservation were turned over to the United States Forest Service in 1956. They now are incorporated into the Gila National Forest.

By 1965, the need for a high elevation-dry climate tuberculosis facility lay several decades in the past. The Veterans' Administration decided to close the hospital in that year. However, in part because of the concerns of the local communities that depended upon the hospital for employment, the State of New Mexico assumed responsibility for the facility and 484 acres of the former military reservation. Since then the state has used it for geriatric, as well as drug and alcohol rehabilitation and orthopedic programs. Because of the extensive cemetery dating to the fort and sanatorium eras at Fort Bayard, the State of New Mexico transferred 16 acres in 1975 for the creation of the Fort Bayard National Cemetery, now under the auspices of the United States Veterans' Administration.

In recent years, local citizens and their elected representatives as well as state officials have come to appreciate Fort Bayard for its historical significance as well as its contributions to the local economy. The parade ground, now the site of an annual reenactment of life at frontier forts, the historic sites, and the cemetery are viewed as valuable resources dating to the fort era. In 1992, Fort Bayard was selected as the site for a statue commemorating the Buffalo Soldiers. Likewise the buildings and sites dating to the sanatorium era, as well as the hospital and its associated buildings are valued for their association with the health care industry that was critical to the New Mexico's growth during the early decades of the twentieth century. A locally formed Fort Bayard Historic Preservation Society is seeking to gain recognition for Fort Bayard and hopes to establish a museum that will present its history to the general public. The preparation of this nomination represents a step

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in that process.

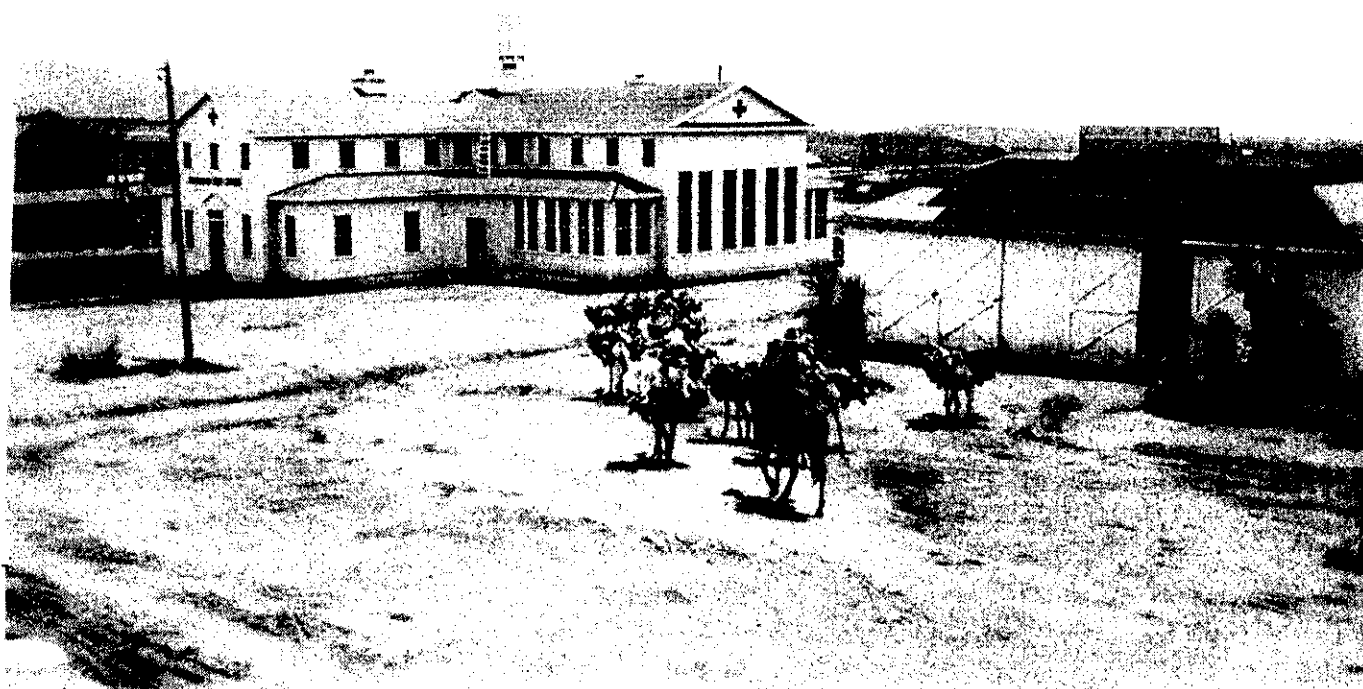
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Figure 8-2: Red Cross Building; undated (courtesy Silver City Museum)



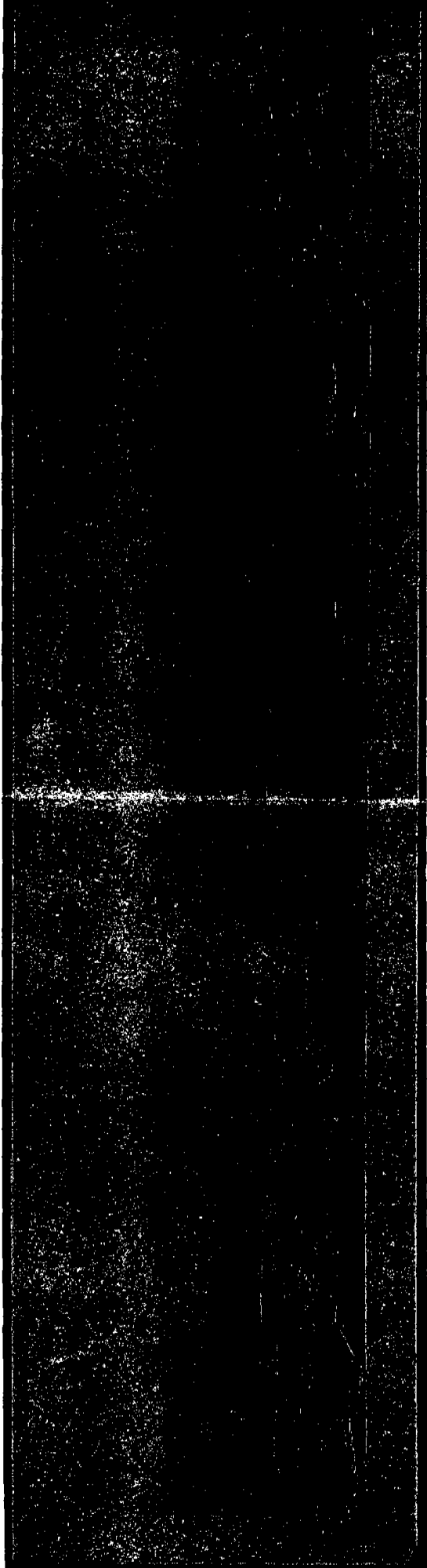
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Figure 8-2: ca. 1923 Aerial of Fort Bayard (courtesy Library of Congress)



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UTM Coordinates (starting from NW corner and moving clockwise)

| | Zone | Easting | Northing |
|----|------|-----------|-----------|
| 1 | 12 | 766155 E, | 3632596 N |
| 2 | 12 | 766679 E, | 3632642 N |
| 3 | 12 | 767080 E, | 3632642 N |
| 4 | 12 | 767298 E, | 3633846 N |
| 5 | 12 | 768360 E, | 3634115 N |
| 6 | 12 | 767710 E, | 3631956 N |
| 7 | 12 | 767334 E, | 3631021 N |
| 8 | 12 | 766420 E, | 3631260 N |
| 9 | 12 | 766201 E, | 3631535 N |
| 10 | 12 | 765896 E, | 3632246 N |

Verbal Boundary Description

Boundaries are marked on the accompanying USGS, Fort Bayard, N. Mex., topographic map.

Boundary Justification

The boundary of the district had been drawn to encompass the significant resources associated the Fort Bayard military post and the subsequent Army sanatorium and veterans' hospital. These include buildings on or near the original parade ground, housing and other support buildings and structures of the sanatorium and hospital constructed at distances away from the parade ground, the cemetery, and sites associated with the cultural landscape that emerged over these three eras.

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Maps

- Figure 7-2 Fort Bayard, New Mexico, 1885"
- Figure 7-3 "Fort Bayard Hospital," 1925
- Figure 7-4 V.A. Hospital, Ft. Bayard, New Mexico Fire Zone Layout Plan," 1951
- Figure 7-5 11 x 17 District Map

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Photographs

The following information pertains to all photographs unless otherwise noted:

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Santa Clara, Grant County, New Mexico
David Kammer, unless otherwise noted
New Mexico Historic Preservation Division, Santa Fe

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Looking NE, Building #106
November 13, 2000

Photo 2 of 32
Looking NE, Building #125
November 13, 2000

Photo 3 of 32
Looking NW, Fire Station
November 13, 2000

Photo 4 of 32
Looking E, Building #140
November 13, 2000

Photo 5 of 32
Looking W, Building #138
November 13, 2000

Photo 6 of 32
Looking NE, Building #213
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Photo 7 of 32
Looking N, Building #390
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Looking NE, Building #80
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Looking NE, Building #79
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Photo 10 of 32
Looking N, Building #149
November 13, 2000

Photo 11 of 32
Looking NW, Building #401
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Looking NW, Building #22
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Looking W, Building #26
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Looking W, Building #50
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Looking NE, Entry
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Looking SE, Building #389
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Photo 17 of 32
Looking E, Building #41
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Photo 18 of 32
Looking W, Building #67
November 14, 2000

Photo 19 of 32
Looking NE, incinerator
November 16, 2000

Photo 20 of 32
Looking SE, Power and Refrigeration Site
November 16, 2000

Photo 21 of 32
Looking NW, Dam
November 16, 2000

Photo 22 of 32
Looking N, orchard
November 16, 2000

Photo 23 of 32
Looking W, Building #143-145
November 16, 2000

Photo 24 of 32
Looking N, Cemetery with Buffalo Soldier Headstones
November 16, 2000

Photo 25 of 32
Looking S, Northeast rifle butt
November 16, 2000

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Photo 26 of 32
Looking S, Northeast pasture
November 16, 2000

Photo 27 of 32
Looking NW, Former hospital foundation
November 17, 2000

Photo 28 of 32
Looking S, Calle de la Cienega
January 22, 2001

Photo 29 of 32
Looking N, Hospital Grounds
January 22, 2001

Photo 30 of 32
Looking SW, East side of parade ground
January 22, 2001

Photo 31 of 32
Looking W, North side of parade ground
January 22, 2001

Photo 32 of 32
Looking E, Septic treatment site
January 22, 2001